

# COUNTER FRAUD AND CORRUPTION POLICY

Incorporating the Fraud and Corruption Prosecution Policy and the Anti-Bribery Policy

#### 1 Introduction

- 1.1 Fraud committed against the Council represents the theft of taxpayer's money. It is unlawful and deprives the Council of resources which should be available to provide services to the public. The Council must have effective measures in place to counter risks of fraud and corruption, to help reduce losses and to minimise the impact on services.
- 1.2 This document sets out the Council's policy on countering fraud and corruption risks. It includes overall arrangements and responsibilities for preventing, detecting and deterring fraud. It includes the Fraud and Corruption Prosecution Policy at Annex A and the Anti-Bribery Policy at Annex B. It forms part of the Council's overall policy framework for combating fraud and corruption and should be read in conjunction with other relevant guidance and policies including the following.
  - The Constitution
  - Financial Procedure Rules
  - Procurement and Contract Procedure Rules
  - Whistleblowing Policy
  - Anti-Money Laundering policy
  - Disciplinary Procedures

#### 2 Definitions and Scope

- 2.1 For the purpose of this policy, the term fraud is used broadly to encompass:
  - acts which would fall under the definition in the Fraud Act (2006)
  - anything which may be deemed fraudulent in accordance with the generally held view of fraud as causing loss or making a gain at the expense of someone by deception and dishonest means
  - any offences which fall under the Council Tax Reduction Schemes Regulations (2013) and the Prevention of Social Housing Fraud Act (2013)
  - any act of bribery or corruption including specific offences covered by the Bribery Act (2010)
  - acts of theft
  - any other irregularity which is to the detriment of the Council whether financially or otherwise, or by which someone gains a benefit they are not entitled to.
- 2.2 This policy does not cover fraud or corruption against third parties, except in circumstances where there may also be a detriment to the Council. It does not cover other acts for example offences involving violence which may affect the Council, which in most cases should be reported directly to the police.

#### 3 Principles

- 3.1 The Council will not tolerate fraud or corruption in the administration of its responsibilities, whoever commits it. This includes, for example:
  - councillors
  - officers
  - customers receiving services
  - third party organisations contracting with the Council
  - organisations or individuals receiving funding or services from the Council
  - any other agencies the Council has business dealings with
- 3.2 There is a basic expectation that councillors, employees, and contractors' staff will act with integrity and with due regard to matters of probity and propriety. All representatives of the Council are required to act lawfully and comply with all rules, procedures and practices set out in legislation, the Constitution, the Council's policy framework, and all relevant professional and other codes of practice.
- 3.3 The Council will seek to assess its exposure to risks of fraud and corruption. It will prioritise resources available to prevent and deter fraud to help minimise this risk.
- 3.4 The Council will take all allegations and suspicions of fraud seriously, regardless of the source. It will consider any issues raised and if appropriate will undertake an investigation to confirm whether fraud has occurred and determine appropriate outcomes. Investigations undertaken will be proportionate to the circumstances of the issues raised. The Council may refer any incident of suspected fraud to the police or other agencies for investigation, where appropriate.
- 3.5 To act as a deterrent, the Council will take action in all cases where fraud (or an attempt to commit fraud) is proven, in proportion to the act committed and through any appropriate route. This may include prosecution, application of internal disciplinary procedures, referral under relevant codes of conduct or to a professional body, or any other action appropriate to the offence. Prosecution decisions will be made in accordance with the Fraud and Corruption Prosecution Policy which is contained in annex A.
- 3.6 As a further deterrent, and to minimise losses, the Council will attempt to recover any losses incurred through civil or legal action. In addition, the Council will seek to apply any appropriate fines or penalties, and recover any costs incurred in investigating and prosecuting cases.

3.7 The Council will not tolerate any form of bribery. This includes bribes offered to or by employees, councillors, or suppliers. Any act of bribery puts the Council at risk of committing a criminal offence. Further details about the Council's measures to prevent and detect bribery are contained in the Anti-Bribery Policy which is attached at annex B.

#### 4 Responsibilities

- 4.1 Overall responsibility for counter fraud arrangements rests with the Assistant Director of Finance (Section 151 officer) on behalf of the Council. The Assistant Director of Finance has a responsibility for ensuring the Council has appropriate measures for the prevention and detection of fraud and corruption.
- 4.2 The Accounts, Audit and Risk Committee has a responsibility to consider the effectiveness of counter fraud and anti-corruption arrangements at the Council. This includes monitoring of Council policies on raising concerns at work and countering the risks of fraud and corruption.
- 4.3 The Corporate Leadership Team are collectively responsible for ensuring that the Council has effective counter fraud and corruption procedures; that these comply with best practice and good governance standards; and that they are embedded across the organisation.
- 4.4 Veritau (who provide internal audit and counter fraud services to the Council) is responsible for reviewing the Council's counter fraud and corruption policies on a regular basis and recommending any changes needed. In addition, Veritau leads on fraud prevention and detection for the Council and is responsible for investigating suspected cases of fraud or corruption. The internal audit team carries out audit work to ensure that systems of control are operating effectively. This helps to reduce opportunities for fraud to be committed.
- 4.5 All managers are responsible for preventing and detecting fraud in their service areas. This includes maintaining effective systems of control and ensuring that any weaknesses identified are addressed promptly.
- 4.6 The Assistant Director of Finance (s151 Officer) is the Council's nominated officer for the purposes of Money Laundering Regulations.
- 4.7 All staff should be aware that fraud and corruption is a threat to the Council and are required to report any suspicions of fraud to Veritau. Where appropriate, staff can use the Whistleblowing Policy to raise concerns anonymously.

4.8 Officers within HR are responsible for supporting service departments when pre-disciplinary investigations are required, or disciplinary processes are to be applied.

#### 5 Overall Counter Fraud Arrangements

#### Introduction

5.1 The purpose of this section is to set out the Council's overall framework for countering the risks of fraud and corruption. The Council aims to follow best practice in countering fraud risks<sup>1</sup>, but recognises that new and emerging fraud risks require a dynamic approach to fraud prevention and detection.

#### Measurement

5.2 The Council will assess potential risks and losses due to fraud and corruption. It will use this information to prioritise counter fraud activity and determine the resources needed to mitigate those risks. A summary of fraud risks and proposed counter fraud activity will be reported to the Accounts. Audit and Risk Committee on an annual basis.

#### Culture

- 5.3 The Council will promote a culture where all employees, councillors, service users, and contractors are aware that fraud or corruption in any form is unacceptable. To do this, it will:
  - ensure that there are clear arrangements in place for anyone to report suspicions of fraud or corruption (including employees, councillors, partners, contractors, the public or any other stakeholders)
  - investigate suspicions reported and take appropriate action wherever evidence of fraud or corruption is found
  - ensure that the consequences of committing or taking part in fraud or corruption are widely publicised.

#### **Prevention and Detection**

#### Controls

5.4 As part of normal operations the Council aims to ensure that proper systems of internal control are in place. This includes controls that can directly prevent and detect fraud. For example, separation of duties, management review, vetting as part of recruitment processes, and

<sup>&</sup>lt;sup>1</sup> For example the CIPFA Code of Practice on Managing the Risk of Fraud and Corruption.

systems for declaring interests or gifts and hospitality. The effectiveness of the systems of control are monitored by internal audit and reported to the Accounts, Audit and Risk Committee.

5.5 Services will be encouraged to consider the risk of fraud as part of the Council's risk management process. Any information on risks identified will be used to inform the annual review of counter fraud activity.

#### **Proactive Work**

- 5.6 The Council will carry out targeted project work (for example data matching exercises) to identify fraud and corruption in known high risk areas. This work will be carried out by Veritau as part of its annual work plan. Resources will be prioritised based on an annual assessment of fraud and corruption risks. Work may include joint exercises with other agencies, including other councils.
- 5.7 The Council will take part in projects led by other agencies that can help to identify potential fraud and corruption for example the Public Sector Fraud Authority's National Fraud Initiative. Resources will be allocated to take part in these exercises and to follow up any high risk data matches identified. Veritau will support service departments to ensure data is available to be used for matching exercises for example advising on data protection considerations.

#### Relationships

- 5.8 The Council will establish and maintain relationships with external agencies that can help it prevent and detect fraud. These include:
  - the police
  - the courts
  - the Cabinet Office
  - the Department for Housing, Communities and Local Government
  - the Public Sector Fraud Authority
  - the Department for Work and Pensions
  - other councils
  - other public sector organisations (eg housing associations)
  - charities, community and voluntary groups.
- 5.9 Veritau will work with Council departments to ensure that systems for reporting and investigating suspected fraud and corruption are robust.
- 5.10 Members of staff should report concerns of fraud to the counter fraud hotline on 0800 9179247 or by email to <a href="mailto:counter.fraud@veritau.co.uk">counter.fraud@veritau.co.uk</a>.

#### Fraud Awareness Training

5.11 As part of the annual counter fraud workplan, Veritau will provide targeted fraud awareness training to groups of staff in areas at higher risk of fraud and corruption.

#### <u>Investigation</u>

- 5.12 Suspected cases of fraud, corruption, theft, or other irregularities considered a high risk will be investigated. The nature of the investigation will depend on the circumstances of each case. Any suspected fraud should be reported to Veritau in the first instance. Veritau will assess all cases referred and provide advice on whether other agencies should be notified (such as the police). In more complex cases, the extent of investigation required will be decided in consultation with the Assistant Director of Finance (s151 Officer), Assistant Director of Law and Governance and Democratic Services and Monitoring Officer, service department, and HR, as appropriate. Where necessary, Veritau may refer cases to other agencies (for example the police) at the discretion of the Head of Internal Audit. Figure 1 overleaf outlines the fraud referral and investigation process.
- 5.13 All staff involved in the investigation of fraud will be appropriately trained. They will be required to comply with any relevant legislation and codes of practice. For example, the Police and Criminal Evidence Act (PACE), Regulation of Investigatory Powers Act (RIPA), the UK General Data Protection Regulation (UK GDPR), Data Protection Act 2018, the Criminal Procedure and Investigations Act (CPIA), and any relevant guidance from the Attorney General. Investigators will consider the individual circumstances of anyone subject to investigation; adjustments to procedure will be made where necessary to ensure that all parties are treated equitably (where it is appropriate and reasonable to do so).
- 5.14 Every investigation will consider whether weaknesses in controls have contributed to the fraud or error occurring, in addition to other objectives. Where needed, recommendations to improve controls will be made.
- 5.15 The Head of Internal Audit will ensure that systems for investigating fraud are reviewed on an ongoing basis, to ensure that they remain up to date and comply with best practice.

#### Figure 1: Cherwell District Council investigation process

**Fraud suspected** by officer, member, contractor or other third party - **reported directly to Veritau** via fraud hotline or fraud email address.

Veritau conduct initial assessment of referral including review of readily available information. Cases with insufficient information to support suspicion of fraud (or insufficient information to investigate) closed and referred back for management action if necessary.

#### Third party frauds:

eg council tax and NNDR, CTRS, housing.

Veritau investigate to establish facts. Evidence gathered to criminal investigation standards.

Veritau consult CFO if there are any sensitive issues or if referral to police is considered.

Veritau consult service departments as necessary during investigation.

Fraud proven:

recommendation to authorised officer about action (eg prosecution/ sanction)

refer any management action required to service department.

Fraud not proven: case closed- refer any management action required to service department.

All cases - report control weaknesses to service and copy in CFO. **Internal fraud:** internal fraud cases which may require predisciplinary investigation.

Where appropriate consult CFO on conduct of case.

Liaise with HR on potential for disciplinary issues.

Veritau consult CFO if referral to police recommended.

#### FACT FINDING INVESTIGATION TO CRIMINAL STANDARD

Fact finding investigation started by Veritau. Evidence gathered to criminal investigation standard.

During conduct of investigation:

Maintain contact with CFO, HR, and service managers as appropriate.

Liaise with HR and service where pre-disciplinary investigation may need to be started.

Keep under review whether the case needs to be referred to the police or another agency (and liaise with CFO if so)

Liaise with investigating manager on ongoing basis if predisciplinary investigation commenced.

#### Interviews:

If pre-disciplinary investigation started interview witnesses and employee(s) concerned jointly with pre-disciplinary IM unless an interview under caution (IUC) is required.

IUC to be considered if main areas requiring investigation are sufficiently advanced and there is clear evidence that offences may have been committed, which need to be put to the employee concerned.

Fraud proven - full investigation report produced including:

recommendation that service consider pre-disciplinary investigation (if not started)

recommendations about other appropriate sanctions for CFO to authorise

details of any control or other issues that require addressing by the service.

Fraud not proven - full investigation report produced which outlines the findings and includes details of any control issues

#### PRE-DISCIPLINARY INVESTIGA-TION

Pre-disciplinary investigation to start at the point there is clear evidence of potential employment related misconduct to be investigated.

This is often at the conclusion of the fact finding investigation. However, the need to act promptly and fairly may mean the pre-disciplinary investigation commences earlier. Where suspension may be appropriate (for example to preserve evidence) then a pre-disciplinary investigation will commence.

Where pre-disciplinary investigation commences before end of the fact finding investigation:

Service appoint an investigating manager (IM).

IM determines what information needed in relation to the pre-disciplinary investigation and will instruct Veritau, who will gather the evidence.

IM / Veritau investigating officers to liaise on ongoing basis.

IM interviews witnesses and employee(s) concerned jointly with Veritau investigators, unless the fact finding investigation has determined an interview under caution with the employee concerned is required.

IM to request interim report from Veritau once the fact finding investigation has substantially concluded (ie there are no significant ave-

**Civil action** may be taken in relation to any investigation which identifies financial loss to the council, or where financial redress may be sought. This will generally commence later in the investigation, once clear evidence of any actual loss to the council has been gathered through the fact finding investigation. In some cases, accredited financial investigators may be employed at an early stage

#### **Publicity**

- 5.16 Targeted publicity will be used to raise awareness of fraud risks to employees, councillors, the public, and other agencies. This will include internal and external publicity. The aim of this will be to ensure that stakeholders:
  - are alert to the risks of fraud and corruption
  - know how to report suspicions of fraud
  - are aware of the Council's zero tolerance approach to fraud and corruption.
- 5.17 The Council will publicise all successful prosecutions by itself or by partner organisations, to act as a deterrent against future fraud.
- 5.18 Members of public can report concerns of fraud to the counter fraud hotline on 0800 9179247, by email to <a href="mailto:counter.fraud@veritau.co.uk">counter.fraud@veritau.co.uk</a> or via the Council's Report Fraud form on its website.

#### Recovery of Monies

- 5.19 Fraud and corruption will generally result in a loss to the Council or additional costs being incurred. Where this is the case, the Council will seek to recover its loss (or costs) from the individual or organisation responsible. This action helps to reduce the financial impact of fraud and acts as a deterrent. As a further deterrent, the Council will seek to apply any appropriate fines or penalties where it is possible and desirable to do so.
- 5.20 Methods of recovery include (but are not limited to):
  - civil enforcement through the courts
  - recovery from assets held by the organisation or individual using the Proceeds of Crime Act or other relevant legislation
  - recovery from salary payments for Council employees
  - recovery from pension benefits for members of the LGPS
  - petitioning for bankruptcy if appropriate.

#### 6 Monitoring & Review Arrangements

6.1 The arrangements set out in this policy will be reviewed on an annual basis as part of the counter fraud workplan. If required, updates will be presented to the Accounts, Audit and Risk Committee.

#### **POLICY APPROVED 20 November 2024**



# FRAUD AND CORRUPTION PROSECUTION POLICY

#### 1 Scope and Purpose

- 1.1 The Council is committed to deterring fraud and corruption and recovering public funds. The decision to prosecute an individual is always a serious matter; however fair and effective enforcement is essential in protecting the Council from fraud.
- 1.2 Prosecution has a serious effect on suspects, witnesses, victims, and the public, so it is essential that the Council makes fair, consistent, and timely decisions in all cases. Where appropriate, lesser sanctions can be considered instead of prosecution.
- 1.3 This policy sets out the decision-making process for those cases where fraud or corruption has been found to have been committed against the Council.<sup>2</sup> Decisions should be fair, appropriate, and in the best interests of both the public and the Council.
- 1.4 The policy is based on principles set out in the Crown Prosecution Service's Code for Crown Prosecutors.

#### 2 Principles

- 2.1 All decisions on intended prosecutions should be transparent and independent from the investigating officer(s) involved in the case. Any decision to prosecute should only be made after a review by appropriate officers and be authorised by a senior council officer. All decisions and the reasons for them should be properly documented.
- 2.2 When making decisions on prosecutions, officers must be fair and objective. They must not let any personal views about the ethnic or national origin, gender, disability, age, religion or belief, sexual orientation or gender identity of the suspect, defendant, victim or any witness influence their decisions. Neither must they be motivated by political considerations. In prosecuting individuals, the Council must always be acting in the interests of justice and not solely for the purpose of obtaining a conviction. Decisions should be consistent with Council policy and the law on equalities and human rights. The circumstances of the offence and any mitigation offered by the offender should be taken into consideration when making a decision.
- 2.3 The consistent application of the policy will help ensure that those who have perpetrated fraud and corruption are appropriately penalised. It will also act as a meaningful deterrent to those who are contemplating

<sup>&</sup>lt;sup>2</sup> This policy does not cover internal disciplinary procedures which are the subject of separate policies, nor does it cover offences other than fraud and corruption which are dealt with by relevant service departments under other policies and specific legal powers.

- committing fraud or corruption. The Council recognises the deterrent value of good publicity and therefore information regarding successful prosecutions and sanctions will be made public.
- 2.4 Staff and members who are found to have committed fraud or corruption against the Council may be prosecuted in addition to such other action(s) that the Council may decide to take, including disciplinary proceedings in the case of staff, and referral to The Standards Committee in the case of members. Any decision not to prosecute a member of staff for fraud and corruption does not preclude action being taken in accordance with the Council's disciplinary procedures or other policies.
- 2.5 Irrespective of the action taken to prosecute the perpetrators of fraud and corruption, the Council will take whatever steps necessary to recover any losses incurred, including taking action in the civil courts.

#### 3 Prosecution

- 3.1 Local authorities are granted the power to prosecute under the Local Government Act 1972 (section 222). The legislation states that these powers should only be used for "the promotion or protection of the interests of the inhabitants of their area".
- 3.2 Not every contravention of the law should be considered for prosecution. The Council should weigh the seriousness of the offence alongside other relevant factors, including the circumstances of the offender, the level of any financial loss to the Council, mitigating circumstances and other public interest criteria.
- 3.3 A prosecution should only be considered if the investigation has passed two tests: the evidential test and the public interest test.
- 3.4 To pass the evidential test, authorised officers must be satisfied that there is a realistic prospect of conviction based on the available evidence (that is, there must be sufficient admissible, substantial and reliable evidence to secure a conviction). They should also consider what the defence case may be, and how it is likely to affect the prospects of conviction.
- In deciding whether there is sufficient evidence to prosecute, the Council should consider the following questions:
  - Is the evidence admissible in court
  - Is the evidence reliable
  - Is the evidence credible

- Is there any unused or unexamined material that might undermine the proposed charges
- Is there any additional evidence that could be obtained through further reasonable lines of enquiry?
- 3.6 Where there is sufficient evidence to justify a prosecution, authorised officers should consider whether a prosecution is required in the public interest. They should consider:
  - How serious is the offence committed
  - What is the level of culpability of the suspect
  - What are the circumstances of, and harm caused to the victim
  - What was the suspect's age and maturity at the time of the offence
  - What is the impact on the community
  - Is prosecution a proportionate response
  - Do sources of information require protecting?
- 3.7 Where an investigation is found to meet the evidential test, but not the public interest test consideration should be given to lesser sanctions such as a formal written warning or a financial penalty (where appropriate).
- 3.8 Investigating officers and prosecutors will review the appropriateness of pre-charge engagement where prosecution is considered. This is likely to occur where such engagement may lead the defendant to volunteer additional information that may identify new lines of inquiry. Pre-charge engagement may be instigated by the investigating officer, the Council prosecutor, the defendant's representative or a defendant themselves (if unrepresented).

#### 4 Alternatives to Prosecution

- 4.1 If a case is considered strong enough for prosecution but there are mitigating circumstances which cast a doubt as to whether a prosecution is appropriate then the Council may consider the offer of a sanction instead. The sanctions available are:
  - a formal caution
  - a written warning
  - a financial penalty only to be used for Council Tax Support cases (see 4.5).

#### **Formal Cautions**

4.2 A formal caution can be given to a person who has committed an offence, as an alternative to prosecution in certain circumstances. All warnings are recorded internally and kept for six years. If a person who

has received a formal caution re-offends then this will influence the decision on whether to prosecute or not.

- 4.3 For less serious offences a formal caution will normally be considered where all of the following apply:
  - there is no significant public interest in prosecuting
  - it was a first offence, and
  - a financial penalty is not considered to be appropriate (for Council Tax Support offences).

Only in very exceptional circumstances will a further warning be issued for a second or subsequent offence of the same nature.

4.4 Offenders will usually be asked to attend the Council's offices to receive the formal cautions in person. For more minor offences an advisory letter can be issued by post.

#### **Financial Penalties**

- 4.5 In cases of Council Tax Support fraud, legislation allows for a financial penalty to be offered to offenders as an alternative to prosecution.<sup>3</sup> The penalty is set at 50% of the amount of the excess reduction, subject to a minimum of £100 and a maximum of £1,000. Once a penalty is accepted, the claimant has 14 days to consider their decision.
- 4.6 Subject to the criteria set out in the guidelines below, a financial penalty will normally be offered by the Council in the following circumstances:
  - the council believes that there is sufficient evidence to prosecute
  - it was a first offence or a previous offence was dealt with by way of a formal warning, and
  - in the opinion of the Council, the circumstances of the case mean it is not overwhelmingly suitable for prosecution, and
  - the claimant has the means to repay both the overpayment and the penalty, and
  - there is a strong likelihood that both the excess reduction and the penalty will be repaid.
- 4.7 It is important to note that the claimant does not need to have admitted the offence for a financial penalty to be offered. Financial penalties will be administered by authorised officers. If a financial penalty is not accepted or the acceptance is later withdrawn then the Council will usually consider the case for prosecution. In such cases the court will be

<sup>&</sup>lt;sup>3</sup> <u>The Council Tax Reduction Schemes (Detection of Fraud and Enforcement) (England) Regulations 2013</u>

informed that the defendant was offered a penalty but declined to accept it.

#### 5 Proceeds of Crime Act 2002 (POCA)

5.1 In addition to the actions set out in this policy, the Council reserves the right to refer all suitable cases for financial investigation with a view to applying to the courts for restraint and/or confiscation of identified assets. A restraint order will prevent a person from dealing with specific assets. A confiscation order enables the Council to recover its losses from assets which are found to be the proceeds of crime.

#### 6 Implementation Date

6.1 This policy is effective from 20 November 2024 and covers all decisions relating to prosecutions and sanctions after this date.



## **ANTI-BRIBERY POLICY**

#### 1 Introduction

- 1.1 The Bribery Act became law in 2011. It enables appropriate action to be taken against all forms of bribery.
- 1.2 Bribery is defined as the offering, giving, receiving, or soliciting of any item of value to influence the actions of an official or other person in charge of a public or legal duty. The act of bribery is the intention to gain a personal, commercial, regulatory, or contractual advantage. The Council does not tolerate any form of bribery.
- 1.3 Facilitation payments are unofficial payments made to public officials to secure or expedite actions. These are not tolerated and are illegal.
- 1.4 This policy should be read in conjunction with the Employee Code of Conduct regarding gifts and hospitality protocols.

#### 2 Principles

- 2.1 The Council is committed to preventing, detecting, and deterring bribery. It aims to:
  - ensure all employees, workers, councillors, and other relevant groups are aware of their responsibilities under this policy by publicising it and providing training
  - encourage employees to be vigilant and report any suspicions of bribery
  - investigate any allegations of bribery or assist the police or other agencies in any investigations or prosecutions they undertake
  - take action against anyone involved in bribery in relation to Council business.

#### 3 Scope

- 3.1 This policy relates to all Council activities. It applies to employees, workers, agency staff, volunteers, consultants, and councillors.
- 3.2 For partners, joint ventures, and suppliers, we will seek to promote the adoption of policies consistent with the principles set out in this policy.
- 3.3 The Council requires employees, councillors and other relevant people to:
  - raise concerns if they believe that this policy has been breached or may be breached in the future

- comply with the spirit, as well as the letter, of the laws and regulations of all jurisdictions in which the Council operates, in relation to the lawful and responsible conduct of activities.
- 3.4 As well as potential civil action and criminal prosecution, employees breaching this policy may face disciplinary action. This could result in dismissal in cases of gross misconduct.

#### 4 Offences

4.1 There are four key offences under the Bribery Act 2010.

#### Section 1 – Offence of bribing another person

- 4.2 This section makes it an offence when a person offers, promises, or gives a financial or other advantage to another person and intends the advantage to induce a person to perform improperly a relevant function or activity or to reward a person for the improper performance of such a function or activity.
- 4.3 It is also an offence when a person offers, promises, or gives a financial or other advantage to another person and knows or believes that the acceptance of the advantage would itself constitute the improper performance of a relevant function or activity.

#### Section 2 - Being bribed

- 4.4 This section makes it an offence when a person requests, agrees to receive or accepts a financial or other advantage intending that, in consequence, a relevant function or activity should be performed improperly.
- 4.5 It is an offence when a person requests, agrees to receive or accepts a financial or other advantage and the request, agreement, or acceptance itself constitutes the improper performance of the person of a relevant function or activity.
- 4.6 It is an offence if a person requests, agrees to receive or accepts a financial or other advantage as a reward for the improper performance of a relevant function or activity.
- 4.7 It is also an offence if a person in anticipation of or in consequence of the person requesting, agreeing to receive, or accepting a financial or other advantage, a relevant function or activity is performed improperly.

#### Section 6 - Bribery of foreign public officials

- 4.8 Under this section of the Act an offence is committed when a person intends to influence a foreign official in their official capacity and intends to obtain or retain business or an advantage in the conduct of business.
- 4.9 It is also an offence to offer, promise or give any financial or other advantage to a foreign public official.

### Section 7 – Failure of a commercial organisation to prevent bribery

4.10 A relevant commercial organisation is guilty of an offence if a person associated with the organisation bribes another person intending to obtain or retain business for the organisation or to obtain or retain an advantage in the conduct of business for the organisation and the organisation fails to take reasonable steps to implement adequate procedures to prevent such activity.

#### Corporate responsibility

- 4.11 While the first three offences of the Bribery Act relate to the actions of people, a section 7 offence relates to the inaction of an organisation to prevent bribery. The legislation was drafted with commercial businesses in mind and after the legislation was adopted there was some debate as to whether public sector organisations could be found liable of the offence. In 2012 the government published guidance which clarified that any public sector organisation that "engages in commercial activities, irrespective of the purpose for which profits are made" could be found guilty of a Section 7 offence.
- 4.12 Cherwell District Council should be considered as a commercial organisation under the legislation and could therefore be found to be corporately responsible for acts of bribery that occur within it. It is therefore important that it takes steps to prevent bribery from occurring.
- 4.13 If an offence has occurred, then the courts will consider six tests to determine whether the Council had any responsibility for the act.

<sup>&</sup>lt;sup>4</sup> Paragraph 35 of Bribery Act 2010: Guidance to help commercial organisations prevent bribery <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/832011/bribery-act-2010-guidance.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/832011/bribery-act-2010-guidance.pdf</a>

- Does the Council have proportionate procedures in place to prevent bribery by persons associated with it? These should be clear, practical, and accessible?
- Is there top-level commitment to preventing bribery? This includes support by councillors as well as officers.
- Is the Council's exposure to potential external and internal risks of bribery periodically assessed?
- Does the Council take a proportionate and risk based approach to mitigate bribery risks?
- Are anti-bribery policies and procedures embedded and understood throughout the organisation? Are they communicated internally and externally?
- Are procedures monitored and reviewed regularly?

#### **Penalties**

- 4.14 A person guilty of an offence under sections 1, 2, or 6 of the Bribery Act may be sentenced to:
  - a maximum prison sentence of 12 months and/or a fine not exceeding £5,000 (if convicted in a magistrates court)
  - a maximum prison sentence of 10 years and/or an unlimited fine (if convicted at a crown court).
- 4.15 An organisation found guilty of allowing bribery offences to occur may be subject to an unlimited fine that is in part determined by the gain that was sought to be made through bribery offences and an assessment of an organisation's culpability by the court.

#### 5 How to raise a concern

- 5.1 All stakeholders have a responsibility to help the Council prevent and detect bribery and corruption. Any suspicions should be reported as soon as possible.
- 5.2 Members of staff should report suspicious activity to the counter fraud hotline on 0800 9179247 or by email to <a href="mailto:counter.fraud@veritau.co.uk">counter.fraud@veritau.co.uk</a>. Alternatively, employees, workers, or contractors may raise concerns through the Council's Whistleblowing arrangements.
- 5.3 The Council will support anyone who reports suspicions or raises concerns, even if those concerns prove to be incorrect. It is committed to ensuring nobody suffers detrimental treatment because they refuse to take part in bribery or corruption, or because they report a concern that they believe is true.

#### 6 What to do if someone reports a concern

6.1 All reports of possible bribery should be reported without delay to the Council's Assistant Director of Finance (s151 Officer), Assistant Director of Law and Governance and Democratic Services and Monitoring Officer and Veritau.