

Appendix 1

**Annual Monitoring Report 2024
(01/04/2023 - 31/03/2024)**

December 2024

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1. Introduction

What is the Annual Monitoring Report?

The Cherwell District Council Annual Monitoring Report (AMR) reviews progress in preparing the Council's planning policy documents and assesses whether its existing development plan policies are effective. It provides monitoring information, amongst other things, on employment, housing, and the natural environment.

This AMR covers the period 1 April 2023 – 31 March 2024. A base date of 31 March 2024 is used for monitoring performance against specified indicators. The AMR also includes an up-to-date report on Local Plan progress when measured against the Local Development Scheme (LDS) (September 2023). Of note outside of the monitoring period an updated LDS will be taken to Executive Committee on 2nd December 2024.

The Cherwell Local Plan 2011-2031 Part 1 was formally adopted by Cherwell District Council on 20 July 2015. The Local Plan provides the strategic planning policy framework for the district. Policies within the Plan replace some of the saved policies of the previously adopted Cherwell Local Plan 1996. Policy Bicester 13 of the Local Plan was re-adopted on 19 December 2016 following the outcome of a legal challenge. The re-adopted policy is identical to that originally adopted by the Council on 20 July 2015, other than the deletion of the words, '*That part of the site within the Conservation Target Area should be kept free from built development*' from the third bullet point of the policy's key site-specific design and place shaping principles.

This is the tenth AMR to monitor against the indicators and targets from the adopted Local Plan 2011-2031 Part 1. However, as the Plan was adopted on 20 July 2015 which is partly through the monitoring period of 2015/16 this is the eighth AMR that fully reports on these indicators. Some data is unavailable therefore not all indicators can be reported.

The Cherwell Local Plan 2011-2031 Part 1 Partial Review – Oxford's Unmet Housing Need was adopted by Cherwell District Council on 7 September 2020. The Plan provides the strategic planning framework and sets out strategic site allocations including a housing trajectory to provide Cherwell District's share of the unmet housing needs of Oxford to 2031.

This is the fourth AMR to monitor against the indicators and targets from the adopted Local Plan 2011-2031 (Part 1) Partial Review – Oxford's Unmet Housing Need. However, as the Plan's adoption on 7 September 2020 was partly through the monitoring period of 2020/21, this is the third AMR to report on these indicators.

Purpose of the Annual Monitoring Report

The purpose of the AMR is to:

- Monitor the preparation of Cherwell's Local Plan against timetables in the Local Development Scheme (LDS);
- Assess the extent to which policies are being achieved; and
- Review key actions taken under the duty to co-operate.

Legislative Background

The Council has a statutory obligation to produce an authority monitoring report which monitors the implementation of the Local Development Scheme and the extent to which the policies in Local Plans are being achieved. Subject to these requirements, it is a matter for individual Councils to decide the content on their monitoring reports.

Structure of the Cherwell Annual Monitoring Report

- **Section 2** reports on the delivery of Cherwell District's Local Plan and other supporting documents, providing a review of progress against the targets and milestones set out in the Local Development Scheme.
- **Section 3** looks at the progress made on neighbourhood planning within the district.
- **Section 4** sets out detailed monitoring results using specific indicators from the adopted Local Plan 2011-2031 Part 1.
- **Section 5** sets out detailed monitoring results using specific indicators from the adopted Local Plan 2011-2031 (Part 1) Partial Review – Oxford's Unmet Housing Need.
- **Section 6** looks at progress on infrastructure delivery.

For further information relating to the AMR, please contact the Council's Planning Policy team:

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2. Cherwell Planning Policy Documents

The existing statutory Development Plan comprises:

- Cherwell Local Plan 2011-2031 Part 1 (July 2015 incorporating Policy Bicester 13 re-adopted December 2016);
- Cherwell Local Plan 2011-2031 (Part 1) Partial Review – Oxford’s Unmet Housing Need;
- The saved policies of the adopted Cherwell Local Plan 1996; and
- The made (adopted) Neighbourhood Plans for:
 - Adderbury;
 - Bloxham;
 - Deddington (Made 22/05/2024 -post monitoring period)
 - Hook Norton;
 - Mid Cherwell; and
 - Weston-on-the-Green

The Development Plan also includes the saved policies of the Oxfordshire Minerals and Waste Local Plan 1996, the production of which is an Oxfordshire County Council function. A new Minerals and Waste Core Strategy Part 1 was adopted on 12 September 2017. Progress on the Minerals and Waste Local Plan Part 2 – Site Allocations is reported by Oxfordshire County Council.

Local Development Scheme Progress

The Local Development Scheme (LDS) is a rolling business plan for the preparation of key planning policy documents relevant to future planning decisions. An updated LDS was published in September 2023, reflecting revisions to the timetable of the Cherwell Local Plan Review. Outside of the monitoring period an updated LDS will be taken for approval to Executive in December 2024. It provides for:

- **Cherwell Local Plan Review** – a review of the adopted Cherwell Local Plan 2011-2031 to ensure key planning policies are kept up to date for the future, to assist the implementation of the 2015 Cherwell Local Plan 2011-2031 (Part 1) and replace the remaining saved policies of the 1996 Local Plan.
- **Community Infrastructure Levy Charging Schedule** which would (if implemented) raise funds to deliver off-site infrastructure that will support the development proposed within Cherwell and alter the Council’s approach to only asking for ‘Section 106’ developer contributions.

Cherwell Local Plan Review

Progress on the preparation of the Cherwell Local Plan Review continued in the 2023/24 monitoring year.

Since 1 April 2023, a regulation 18 consultation on the draft Cherwell Local Plan Review has taken place. This occurred between 22 September and 3 November 2023.

During the monitoring period work progressed on the Regulation 19 Local Plan, it is envisaged that consultation will take place during the winter of 2024/2025.

Community Infrastructure Levy (CIL) Charging Schedule

In the 2023/24 monitoring year, work was carried out with a view to bringing forward a Community Infrastructure Levy charging schedule. Consultation on a Draft Charging Schedule, Infrastructure Funding Statement and Viability Assessment were consulted on that a new Draft CIL Charging Schedule was undertaken between July and August 2024 which is outside this monitoring period. Responses to the consultation are being reviewed with further progress anticipated in early 2025.

Supplementary Planning Documents

No work on Supplementary Planning Documents (SPDs) was undertaken during the 2023/24 monitoring year.

Duty to Co-operate

Local Councils are expected to consider strategic issues relevant to their areas through a statutory 'Duty to Co-operate' established by the Localism Act (2011) and described in the National Planning Policy Framework (NPPF).

During the monitoring period 2023/24 the Council:

- Continued to work with the Oxfordshire authorities within the Future Oxfordshire Partnership to implement the final stages of the extended Oxfordshire Housing and Growth Deal 2018.
- Jointly commissioned a County-wide Oxfordshire Gypsy and Travellers and Boat Dwellers Assessment.; Continued to meet its statutory obligations under the Duty to Cooperate as set out in the Duty Cooperate Statements accompanying each stage of the Cherwell Local Plan Review 2042.

3. Neighbourhood Planning

Neighbourhood Development Plans ("Neighbourhood Plans") were introduced in 2011 as a way for communities to decide the future of the places where they live and work. They are intended as a tool for communities to come together and say where they think new houses, businesses and shops should go within their neighbourhood, and what they should look like.

A Neighbourhood Development Plan that has been adopted as a part of the development plan for a local authority's area is known as a "made" Neighbourhood Plan. As indicated in paragraph 0 above, there were five "made" Neighbourhood Plans in Cherwell District up to

31/03/2024. Deddington Neighbourhood Plan was “made” outside of the monitoring period on 22nd May 2024.

Table 1 "Made" Neighbourhood Development Plans in Cherwell District

Neighbourhood Plan Area	Designated Date	Date plan “made”	Monitoring Year
Adderbury	3 June 2013	16 July 2018	2018/19
Bloxham	3 June 2013	19 December 2016	2016/17
Hook Norton	3 June 2013	19 October 2015	2015/16
Mid Cherwell	7 April 2015	14 May 2019	2019/20
Weston-on-the-Green	2 November 2015	19 May 2021	2021/22

In addition to the made neighbourhood plans listed at Table 1 above, ten Parish Councils have had their administrative areas designated as Neighbourhood Areas. During the monitoring period from 1 April 2023 to 31 March 2024, one new neighbourhood area has been designated: Chesterton in February 2024. In addition, but outside the monitoring year Heyford Park became a designated area, and consequential changes were made to the designated Mid Cherwell neighbourhood area in June 2024.

Table 2 Designated Neighbourhood Area in Cherwell District

Neighbourhood Plan Area	Designated Date	Monitoring Year
Bodicote	04 January 2016	2015/2016
Chesterton	21 February 2024	2023/2024
Deddington	02 December 2013	2013/2014
Hampton Gay & Poyle, and Bletchingdon	25 October 2022	2022/2023
Islip	17 February 2022	2021/2022
Merton	02 December 2013	2013/2014
Milcombe	03 January 2023	2022/2023
Stratton Audley	03 June 2013	2013/2014
Shipton on Cherwell & Thrupp	11 February 2019	2018/2019

4. Monitoring Results – Cherwell Local Plan 2011-2031 Part 1

For each policy in the Cherwell Local Plan 2011-2031 (Part 1), there is an indicator, and a target used to measure the policy's effectiveness. This section sets out the detailed monitoring results using indicators from the adopted Local Plan 2011-2031 (Part 1). The Monitoring Framework is included at Appendix 5.

Theme One: Developing a Sustainable Local Economy

Cherwell Local Plan 2011-2031 (Part 1) Policy SLE 1 seeks to protect existing employment land and buildings for employment (B class) uses. The Policy supports the delivery of employment development on allocated sites. Since the adoption of the Local Plan, there have been changes to the use classes order. As of 1 September 2020, 'Class E' has replaced those uses in Classes A1, A2 and A3, B1 (Office) and D1a-b (Classes B2 and B8 remain valid). As applications are determined using the use class in effect at the point the application was submitted, there is now an increasing number of Class E applications. This impacts the effectiveness and accuracy of the monitoring for office accommodation (new floorspace and floorspace lost).

The strategic employment allocations (including mixed-use sites for housing and employment) in the 2015 Local Plan, as well as development on non-allocated sites, are monitored. Employment (non-commercial) monitoring for 2023/24 was only carried out on sites where more than 200 sqm of employment floor space is proposed.

Table 3 Employment completions on non-allocated land during 2023/24 (sqm)

Location	E(g)	B2	B8	Mixed B Use	Total
Banbury	0	0	0	0	0
Bicester	0	0	0	0	0
Kidlington	0	362		5231	5593
Rural Areas	13,898	97	1600	12,500	28,095
Cherwell Total	13,898	459	1600	17,731	33,688

Table 4 Employment commitments on non-allocated land on 31 March 2024 (sqm)

Location	E(g)	B2	B8	Mixed B Use	Total
Banbury	-2666	823	4301	3800	6258
Bicester	10,195	57,429.1	-5003.21	0	62,620.89
Kidlington	5222	0	0	575.4	5797.4
Rural Areas	7367.92	80.7	74	546	8068.62
Cherwell Total	20,118.92	58,332.8	-628.21	4921.4	82,744.91

Employment Completions

Table 3 shows the total employment floorspace completed during 2023/24 (net). The 'net' figures reflect the overall completion totals considering any losses which include redevelopments and changes of use away from commercial use.

Tables 3 – 5 will only include commitments and completions which have been made within Class E(g). Of Note: Former Use Class B1 is now included as E(g)

Table 5 Employment completions during 2023/24 (sqm)

Location	E(g)	B2	B8	Mixed B Use	Total
Banbury	0	0	0	15,840	15840
Bicester	9668.6	0	0	0	9668.6
Kidlington	4706	362	0	5231	10,299
Rural Areas	13,898	97	1600	12,500	28095
Cherwell Total	28,272.60	459	1600	33,571	63,902.6

Employment Commitments

Table 6 shows the total employment floorspace commitments at 31/03/2024. Employment commitments include sites which have been granted planning permission in the past and remain extant, this includes development on allocated and non-allocated sites.

As of 31 March 2024, there remains employment floorspace to be implemented equating to 385,431.91 sqm. Development at Bicester contributed to most of the total commitment for employment floorspace (83%), followed by the Rural Areas (11%), Banbury (2%), and Kidlington (less than 5%).

Table 6 Employment commitments on 31 March 2024 (sqm)

Location	E(g)	B2	B8	Mixed B Use	Total
Banbury	-2666	823	4301	3800	6258
Bicester	120,740	57,429.1	142,305.79	0	320,474.89
Kidlington	17,425	0	0	575.4	18,000.4
Rural Areas	28,966.92	8427.7	2758	546	40,698.62
Cherwell Total	164,465.92	66,679.8	149,364.79	4921.4	385,431.91

Banbury – The remaining 2 commercial buildings at Banbury 15 adjacent to the M40 under planning permission 23/00501/REM are now built out. All 13 ha of employment land are completed. There is an extant permission in Middleton Road for a change of use from office to self-contained flats.

Bicester – Buildings 5-8 at Land at Bicester Gateway (Bicester 10) were completed during the 23/24 monitoring period. The remaining Building 9 is still under construction and is expected to be delivered in 2025. The extension of the area for Buildings 10-13, not within Bicester 10, is permitted under 22/01945/REM. The groundwork has been started.

Kidlington and Rural Areas – There were more deliveries at Oxford Technology Park. These premises were mainly built and occupied. A wide range of employment completions have occurred in the monitoring year 23/24. This included four planning permissions for conversions from agricultural/horticulture to B2, B8 or E use planning categories.

Table 7 Land on Local Plan Employment Allocations without planning permission on 31 March 2024 (ha)

Location	Remaining Allocated Area (ha)
Banbury	5.9
Bicester	28.03
Rural Areas	3.7
Total	37.63

Table 7 shows the total remaining allocated land available in the district (33.93 ha) excluding land with planning permission (Local Plan 2011 to 2031) allocations). However, sites 'committed' for development (i.e. with planning permission) are still 'available' as it is possible that the permission may expire unimplemented or may be superseded by another planning permission.

The employment trajectory in the Local Plan 2011-2031 shows how it is anticipated the strategic sites will be delivered. The Council continues to work with promoters, strategic partners and others to bring the sites forward. Table 8 provides details of the status of each of the strategic employment sites. The Council is exploring the potential and suitability of sites for employment use through the next Local Plan process.

Table 8 Status of Local Plan Employment Allocations

Location	Comments
Banbury	<p data-bbox="395 331 1011 365"><u>Banbury 6: Employment Land West of the M40</u></p> <ul data-bbox="395 416 1430 745" style="list-style-type: none"> <li data-bbox="395 416 1430 490">• This strategic site provides for 35 ha of mixed employment generating development. <li data-bbox="395 501 1430 575">• 29.1 ha of development (units 1-5, 6, 7, 8 and 9) has been completed under various planning permissions. <li data-bbox="395 586 1430 701">• Planning permission was granted for the construction of two new logistics warehouses (units 9 and 10) (20/00608/F) in August 2020. Land within CDC amounts to 4.4 ha. Development has been completed. <li data-bbox="395 712 1430 745">• There is no planning permission in place for the remaining area of 5.87 ha. <p data-bbox="395 797 1129 831"><u>Banbury 15: Employment Land Northeast of Junction 11</u></p> <ul data-bbox="395 882 1430 1077" style="list-style-type: none"> <li data-bbox="395 882 1430 956">• This strategic site comprises 13 ha of land for mixed employment generating development. <li data-bbox="395 967 1430 1077">• Planning permission was granted in July 2020 for commercial development (19/00128/HYBRID) divided into part A and B. All the development is now all built out and the site is complete.
Bicester	<p data-bbox="395 1135 794 1169"><u>Bicester 1: Northwest Bicester</u></p> <ul data-bbox="395 1220 1430 1375" style="list-style-type: none"> <li data-bbox="395 1220 1430 1375">• A new zero-carbon mixed-use development totalling 390 ha of land. 10 ha of the total land allocated is expected to provide for employment uses within the Plan period. All the allocated land for employment development has now been completed. <p data-bbox="395 1426 687 1460"><u>Bicester 2: Graven Hill</u></p> <ul data-bbox="395 1512 1430 1962" style="list-style-type: none"> <li data-bbox="395 1512 1430 1626">• This predominantly brownfield site is proposed for a mixed-use development totaling 241 ha of land. 26 ha of the total land allocation is expected to provide for employment uses within the Plan period. <li data-bbox="395 1637 1430 1877">• Planning permission (11/01494/OUT) for all 26 ha of employment provision was granted in August 2014 and was subsequently amended by a section 73 application (19/00937/OUT). However, this lapsed in January 2023. As a result, no significant employment development has started, or further planning applications received related to employment development. <li data-bbox="395 1888 1430 1962">• The Primary school which was 3.34ha has been built. The row of local centre units has been built with some units occupied. The area allocated

Location	Comments
	<p>for a pub/restaurant community centre and fulfilment centre has not been completed to date.</p> <p><u>Bicester 4: Bicester Business Park</u></p> <ul style="list-style-type: none"> • 29.5 ha of land to the southwest of Bicester proposed for employment-generating development. • Part of the site was granted outline planning permission in 2010 for the construction of a B1 business park and a hotel (07/01106/OUT) but this has lapsed and was superseded by 17/02534/OUT which has now also lapsed, and a new application 23/01080/OUT was granted in April 2023. Total site area is 13 ha for this permission. • There is a loss of employment land allocation to other uses of 7.64 ha. • There is no planning permission in place for the remaining area of 8.76 ha. <p><u>Bicester 10: Bicester Gateway</u></p> <ul style="list-style-type: none"> • A strategic development site totaling 18 ha of land for the provision of business uses. • The allocation has been brought forward in parts. • The land to the west of Wendlebury Road comprises two parcels of land. Phase 1a which is related to a hotel is completed. The southern parcel (phase 1b) has a reserved matters permission for B1 employment development. A planning outline 20/00293/OUT was granted in April 2021, but this site has not been commenced. • Phase 2 comprising the remainder of the Bicester 10 allocation, located to the east of Wendlebury Road was granted planning permission for B1 development and a health and racquets club on 15.8 ha of land in September 2020 (19/01740/HYBRID). • Reserved matters consent for phase 1 of the employment development, comprising 4no. units within two separate buildings, was granted in December 2020 • 22/01632/REM and 20/02779/REM cover 9 units of employment land. Unit 1-4 were completed during 21/22. Unit 5-8 were completed during 23/24. Unit 9 remains under construction. • 22/18945/REM was granted 12th October 2022 consent for a further 4 units with 10,195sqm. This is outside, but adjacent to the allocation. • All 18 ha of the land allocated for employment development has planning permission.

Location	Comments
	<p><u>Bicester 11: Employment Land at North-East Bicester</u></p> <ul style="list-style-type: none"> • A strategic employment development site of 15 ha. • Outline planning permission (15/01012/OUT) was granted in May 2016, and various reserved matters have been approved pursuant to this outline consent. • Development of the northern part of the allocation – 10.5 ha of land – is complete. • There is no planning permission in place for the remaining 4.5 ha of the allocation. <p><u>Bicester 12: Southeast Bicester</u></p> <ul style="list-style-type: none"> • A mixed-use site for employment and residential development totaling 155 ha of land. 40 ha of total land allocated expected to provide for employment uses within the Plan period. However, it is unlikely that this will be implemented in full as the consented schemes have a lower employment floorspace. • Units A1, A2 and B (16/00861/HYBRID and 18/00091/F) to the south-east of the allocation adjacent to the A41 are complete and cover 11.01 ha of land. A further 5.47 ha of land has planning permission for the development of Unit C (19/00388/F). This has been completed. • 7 ha employment provision (60% B1 40% B8) (16/01268/OUT) was approved on 20th May 2022 to the north of Units A1, A2, B and C. The remaining Local Plan employment land allocation without planning permission is 16.52 ha.
Rural Areas	<p><u>Former RAF Upper Heyford</u></p> <ul style="list-style-type: none"> • Mixed use land allocation of 520 ha in the Local Plan (Policy Villages 5). Approximately 120,000 sqm of land is for employment provision. • Outline planning permission (10/01642/OUT) was granted in 2011 for the proposed new settlement ‘Heyford Park’ comprising residential and employment uses, and a school. The application site measures approximately 76.3 ha in total. • A Hybrid application (18/00825/HYBRID) for 1,175 dwellings, retail uses, a medical centre, employment uses, a new school, a community building, areas for indoor and outdoor sports, and additional education facilities was approved subject to legal agreement on 5 November 2020. The application was subsequently approved on 09 September 2022 yielding 8.3ha of employment floorspace with up to 35,175 sqm of new build employment in the proposed Creative City area. • No significant employment development has started on site.

Location	Comments
Kidlington	<ul style="list-style-type: none"> 14/02067/OUT was approved 10th October 2016 for a new Technology Park South of Oxford Airport comprising 40,362 sqm of research and development laboratory storage and ancillary space. To date they are all being brought forward by a phasing application 17/00559/F for 14 units. There are 2 remaining units (9A and 9B) that are still under construction.

Table 9 Employment Permissions 31 March 2024 (ha)

Extant permissions on allocations			Extant Permissions on Non-Allocations			Total Extant Permissions		
Location	Gross	Net	Location	Gross	Net	Location	Gross	Net
Banbury	0	0	Banbury	3.01	1.20	Banbury	3.01	1.20
Bicester	47.3	18.92	Bicester	26.3	10.52	Bicester	73.6	29.44
Kidlington	-	-	Kidlington	6.13	2.45	Kidlington	6.13	2.45
Rural Areas	8.3	3.32	Rural Areas	30.82	12.39	Rural Areas	39.12	15.65
Total	55.6	22.24	Total	66.26	26.56	Total	121.86	48.74

Table 9 shows the amount of land with planning permissions on 31 March 2024¹. A gross total of 121.86 ha has been permitted with 45.6% being on strategic allocations. In terms of the planning permissions in Table 9, only new build employment development is shown, not changes of use between employment uses since this would result in no overall gain in employment land.

The total extant permissions at Oxford Technology Park and Begbroke Science Park are 2.73 (gross) / 1.09 (net) ha

Table 10 Total Employment Land Available on Allocations (adopted Local Plan 2011-2031 and Non-Statutory Local Plan 2011) on 31 March 2024 (ha)

Location	Site Area (gross)	Site Area (net)
Banbury	5.9	2.36
Bicester	75.33	30.13
Kidlington	-	-
Rural Areas	12	4.8
Total	93.23	37.29

¹ In the previous Annual Monitoring Report, Kidlington sites (Oxford Technology Park and Begbroke Science Park) were included in the calculations for extant permissions on allocation. For this Annual Monitoring Report, both of the sites are calculated on the non-allocations.

Table 10 shows the total employment land available on Local Plan allocations is 93.23 ha (this includes the remaining undeveloped land within allocated sites, a proportion of which will have planning permission). Planning permissions are in place on 55.6 ha of this allocated land. A large proportion of this is located at Bicester where there are six strategic allocations for employment and mixed-use development, and in the Rural Areas where there is a substantial allocation for employment provision at the Former RAF Heyford development.

The remaining employment land available in Oxford Technology Park and Begbroke Science Park is 21.13 (gross) / 8.45 (net) ha.

Table 11 Loss of employment land to non-employment use (includes completions on allocations and non-allocations) during 2023/24

Location	Land Area (ha)
Banbury	0
Bicester	0
Kidlington	0
Rural Areas	0
Cherwell Total	0

During 2023/24, there is no recorded loss of employment land to other uses. This is a decrease from 2022/23 where total losses equated to 0.32ha.

Town Centres

Policy SLE 2 Securing Dynamic Town Centres sets out policy relating to retail development and confirms that main town centre uses in out-of-centre locations will only be supported if no central or edge-of-centre sites are suitable or available, with preference given to accessible sites, well connected to the centre. The target is for no net loss of town centre use floorspace within town centres. Policy SLE 2 also sets out local thresholds for the retail impact test. The Monitoring Framework indicator and target requires a Retail Impact Assessment to be submitted with 100% of applications over the thresholds set out in Policy SLE 2.

The Council has not approved any planning applications during the monitoring period that have exceeded the thresholds set out in Policy SLE 2.

Tourism

The amount of completed tourism developments is an indicator used to measure the effectiveness of Policy SLE 3 Supporting Tourism Growth. The target is for an annual increase in completed tourism developments over the plan period.

In previous reports this section provided information for all completions within use classes E (d), F (1) and Sui Generis (SG), including use of community halls. However, from 23/24 onwards

this section will provide information that specifically related to tourism development completion and tourism figures.

During 2023/24, there is no completion or extant permission related to tourism development.

Table 12 Completed Tourism Developments During 01/04/2023 to 31/03/2024

Use Class	Net floorspace completions (sqm) 2023/24
E(d) and F1	0
Former D2 (now Sui Generis)	0
Sui Generis	0
Total	0

The effectiveness of Policy SLE 3 Supporting Tourism Growth is also measured by the number of visitors to tourist attractions in the district with the target being an annual increase over the plan period. Unfortunately, we do not have an accurate measure of these figures available for the district.

Transport

Policy SLE 4 Improved Transport and Connections states that the Council will support key transport proposals. In respect of transport, Policy SLE 4 requires new development to provide financial and/or in-kind contributions to mitigate the transport impacts of development. This will support delivery of the infrastructure and services needed to facilitate travel by sustainable modes, whilst also enabling improvements to be made to the local and strategic road and rail networks.

Progress of transport schemes is recorded in the IDP Update. Section 6 of this AMR monitors the implementation of Policy INF 1 and contains a summary of completed and new transport infrastructure projects. During the period April 2023-March 2024 monitoring period there were improvement works to the Kidlington roundabout and A44 corridor which included new pedestrian and cycle paths and a dedicated in bound bus lane (now completed).

Policy SLE5 of the Local Plan sets out the Council's relevant policy in relation to the London to Birmingham high speed railway link and states that "Cherwell District Council will work with High Speed 2 Ltd, with the aim of influencing the design and construction of the route through Oxfordshire". A breakdown of progress on the schemes during the monitoring period is summarised below.

Table 13 Progress during 01/04/2023 and 31/03/2024 of HS2 Planning Applications

<u>24/01016/SCH17</u>	Land At Featherbed Lane Mixbury	Bringing into use request in accordance with Schedule 17 (paragraph 9) of the High-Speed Rail (London – West Midlands) Act 2017 for approval to bring into use Scheduled Work No.2/106B (temporary diversion of Featherbed Lane) within the Parish of Mixbury	15/04/2024	Application Permitted
24/01001/SCH17	Land South of River Great Ouse and North of Evenley Road Mixbury	A plans and specification submission (including part resubmission of details in original planning reference 22/02546/SCH17) in accordance with the requirements of Schedule 17 to the High-Speed Rail (London – West Midlands) Act 2017, the nominated undertaker hereby requests approval of PLANS and SPECIFICATIONS relating to the following development authorised by the Act, - Bridleway 303/4 Overbridge and associated earthworks - Westbury Viaduct Retaining Wall - Location of the permanent fencing and gates - Location of the vehicle restraint barriers	12/04/2024	Application Permitted
23/02295/SCH17	Land adjacent to the A422 Land parcel CFA_15_06,	HB022 - Submission in accordance with Paragraph 12, Part 1 of Schedule 17 of the High-Speed Rail (London – West Midlands) Act 2017 for a site restoration scheme for land adjacent to the A422	20/12/2023	Application Permitted
23/02296/SCH17	OS Parcel 0084 South West Of Fulwell House Adjoining And East Of Dismantled Railway Street Through Fulwell Fulwell	HB047 - Submission in accordance with Paragraph 12, Part 1 of Schedule 17 of the High-Speed Rail (London – West Midlands) Act 2017 for a site restoration scheme at land adjacent to Featherbed Lane	20/12/2023	Application Permitted
23/02297/SCH17	OS Parcel 5133 Warren Farm	HB110 - Submission in accordance with Paragraph 12, Part 1 of Schedule 17 of the High-Speed Rail	20/12/2023	Application Permitted

	Banbury Road Finmere	(London – West Midlands) Act 2017 for a site restoration scheme at land adjacent to A421, OS Parcel 5133		
23/00778/CLUP	Widmore Farm Banbury Road Finmere Buckingham MK18 4AH	Certificate of Lawfulness of Proposed Development: The proposal is required as a result of the construction of High Speed Two. The new railway will sever the existing access to the residence and forestry business. The works to improve the existing private way is not for the use of HS2, or any of its appointed contractors or agents. The private way is solely for the use of the landowner. The existing track which provides access through the woodland plantation owned and managed by the landowner is in need of improving with a new surface. The proposal therefore seeks to enhance the surface of the track to support all vehicle movements along the private way	22/03/2023	Application Permitted

Theme Two: Building Sustainable Communities

Five-year housing land supply

A land supply update has been produced with a base date of 31 March 2024 for permissions and completions and informed by developer expectations as of October 2024. The land supply update forms part of this AMR and is included at Appendix 1. Using the latest Standard Method calculation there is a need to provide 1118 dwellings per annum to meet Cherwell's needs.

Housing Completions

Table 14 shows the annual housing completions in Cherwell since 2011. The total number of housing completions (net) between 2011 and 2024 is 13,117 dwellings. During 2023/24, 805 (net) housing completions were recorded, a decrease of 387 from the 2022/23 monitoring year. This decrease is primarily due to a slowdown in completions at both Banbury and Bicester.

Between 2015 and 2023/24 in six out of eight years housing completions in the district have remained higher than the adopted annualised planned requirement of 1,142 per annum. In February 2022 the Council resolved to apply the standard method for the assessment of local

housing need for Cherwell. For the monitoring period the local housing need for Cherwell was 706 dwellings per annum. Completions from 2015 to 2024 total 11,065, or an average of 1,229 per annum.

Table 14 Housing completions from 1 April 2011 to 31 March 2024

	Banbury			Bicester			Elsewhere			District			
	GF	PDL	Total	GF	PDL	Total	GF	PDL	Total	GF	PDL	Total	PDL %
2011/12	34	102	136	40	26	66	118	36	154	192	164	356	46
2012/13	4	38	42	116	14	130	50	118	168	170	170	340	50
2013/14	12	22	34	137	33	170	119	87	206	268	142	410	35
2014/15	222	106	328	193	30	223	119	276	395	534	412	946	44
2015/16	257	96	353	307	60	367	316	389	705	880	545	1425	38
2016/17	349	59	408	309	62	371	141	182	323	799	303	1102	27
2017/18	530	86	616	315	40	355	266	150	416	1111	276	1387	20
2018/19	521	133	654	272	165	437	252	146	398	1045	444	1489	30
2019/20	502	96	598	178	106	284	170	107	277	850	309	1159	27
2020/21	356	87	443	296	180	476	126	147	273	778	414	1192	35
2021/22	467	44	511	272	79	351	169	157	326	908	280	1188	24
2022/23	424	57	481	392	54	446	78	313	391	894	424	1318	32
2023/24	170	27	197	180	46	226	246	136	382	596	209	805	26
Totals	3848	953	4801	3007	895	3902	2170	2244	4414	9025	4092	13117	31

In 2023/24, 27% of completions were at Bicester, 25% at Banbury and 48% elsewhere. 26% of the 805 homes delivered during the monitoring year were on previously developed land. Of the 13,117 homes built since 2011, 37% have been at Banbury, 30% at Bicester and 33% elsewhere in the district.

There were 32 self-build dwellings completed at Graven Hill during 2023/24.

Table 15 shows the progress being made on strategic sites (100 or more dwellings) allocated in the 2015 Local Plan.

Table 15 Progress of Strategic Sites as at 31 March 2024

Site	Completions(2011 – 2024)	Permissions
BICESTER		
North West Bicester	412	2230
Graven Hill	511	239
South West Bicester Phase 2	649	0
South East Bicester	0	1500
Gavray Drive	0	0
BANBURY		
Canalside, Banbury	0	19
Southam Road	537	90

Site	Completions(2011 – 2024)	Permissions
West of Bretch Hill	480	0
Bankside Phase 2	0	0
North of Hanwell Fields	590	0
Bolton Road	0	78
South of SaltWay (West)	324	19
South of SaltWay (East)	359	1089
Drayton Lodge Farm	0	320
Higham Way	0	0
ELSEWHERE		
Former RAF Upper Heyford	1150	1440

The Housing Delivery Monitor in the AMR appendices provides further details.

Table 16 shows the housing completions recorded since 2011 for strategic sites (100 or more), non-strategic sites (10-99) and windfall development (<10 homes). Table 8 shows this data for permissions (note this includes all permissions not all will be considered “deliverable” supply for the purposes of calculating the five-year land supply).

Table 16 Breakdown of Housing Completions (net) from 1 April 2011 – 31 March 2024

	Banbury	Bicester	Elsewhere	District
Strategic Sites	3,680	3,312	1150	8,142
Non-Strategic Sites	586	422	2,369	3,377
Windfalls (<10)	535	168	895	1,598
Totals	4,801	3,902	4,414	13,117

Table 17 Breakdown of sites with extant permission (net) 31 March 2024

	Banbury	Bicester	Elsewhere	District
Strategic Sites	1,964	2,542	1,611	6,117
Non-Strategic Sites	177	30	174	381
Windfalls (<10)	63	40	190	293
Totals	2,204	2,612	1,975	6,791

Housing Density

The indicator looks at net housing density of completions. However, due to the way in which data is recorded in planning applications, only the gross site area is available. As such, the housing density is reported lower than has been achieved.

Table 18 Gross housing density of large, completed sites during 2023/24 (10 or more dwellings)

	2023/24
Total Site area (gross)	193.1
No. of dwellings on large sites	1661
Gross housing Density	8.6

The housing density of large, completed sites (10 or more dwellings) during 2023/24 is 8.6 dwellings per hectare (dph) which is a decrease from the previous year (28.2). During the monitoring period completed sites cover a range of development types totalling a gross area of 193.1 hectares and 1,661 dwellings. The density is low due to the range of development types and gross area calculations

Affordable Housing

Table 19 Net Affordable Housing Completions

Year	Affordable housing completions (net)
2011/12	204
2012/13	113
2013/14	140
2014/15	191
2015/16	322
2016/17	278
2017/18	426
2018/19	510
2019/20	400
2020/21	295
2021/22	178
2022/23	181
2023/24	266
Totals	3503

266 net affordable housing completions were recorded during 2023/24 which is an increase on the previous 2 years. Of the 266 affordable housing completions there were 174 affordable rented tenure and 11 social rent and 81 others. Affordable Housing completions recorded in this AMR are secured through a Section 106 legal agreement and may therefore differ from the number recorded by the Strategic Housing Team.

Housing Mix

Policy BSC4 Housing Mix reports completions by number of bedrooms. This data is not readily available due to the way in which it is recorded on planning applications. Therefore, no reporting is available for this indicator.

Area Renewal

Policy BSC 5 states that the Council will support area renewal proposals that direct investment to improve the physical and community fabric of the district to improve social outcomes, improve health and well-being, educational attainment, and employment outcomes. Monitoring indicator targets are for improvements in levels of deprivation in the district and positive trends across all the Brighter Futures in Banbury programme indicators.

The Brighter Futures partnership covers three wards in Banbury, North Oxfordshire-Grimsbury, Neithrop and Ruscote enabling organisations from grass roots community groups through to statutory and strategic agencies to work together to increase opportunities, raise aspirations and improve health for the residents of this area.

The partnership sets out to break cycles of deprivation in the areas of Banbury with greatest health and income inequalities. There are 6 theme areas of Stronger Communities and Volunteering Health Wellbeing and Physical Activity Safer Communities Housing Economy

Education and Skills which deliver opportunities through steering group guidance and facilitating relationships between organisations and residents.

The Brighter Futures in Banbury Programme Annual Report is available to view on the Council's website <https://www.cherwell.gov.uk/info/118/communities/873/brighter-futures-in-banbury>

Travelling Communities

On 31 October 2023 the Court of Appeal found that the Planning Policy for Traveller Sites (PPTS) 2015 definition is unlawfully discriminatory (Smith v SSLUHC & Ors [2022] EWCA Civ 139). Subsequently, the Government announced in December 2023 a reversal to the 2012 definition with immediate effect. A revised PPTS was published in December 2024 just ahead of the publication of the 20 December 2024 NPPF.

The Government's overarching aim is to ensure fair and equal treatment for travellers, in a way that facilitates the traditional and nomadic way of life of travellers whilst respecting the interests of the settled community.

Policy BSC 6: Travelling Communities of the adopted Cherwell Local Plan 2011-2031 (Part 1) provides a sequential and criteria-based approach for considering opportunities and planning applications. The Policy sets a requirement of 19 (net) additional pitches to meet the needs of Gypsies and Travellers from 2012 to 2031. It also requires 24 (net) additional plots for Travelling Show people from 2012 to 2031.

Policy BSC6 was informed by an assessment of need prepared in 2013 with West Oxfordshire and South Northamptonshire. The study recorded 9 Gypsy and Traveller sites (57 pitches) and 5 Travelling Show people yards (15 plots) in Cherwell. It identified a need of 15 pitches (2012 - 2027) for Gypsies and Travellers and highlighted the option to deliver additional pitch provision by granting planning permission to expand existing sites.

An updated assessment of need was prepared in 2017 jointly with Oxford City, South Oxfordshire and the Vale of White Horse councils. This study was undertaken under the 2015 Gypsies and Travellers PPTS definition. The study recorded 9 Gypsy and Traveller sites (57 pitches) and 5 Travelling Show people yards (15 plots). This study calculated need of 8 additional Gypsy and Traveller pitches based on households meeting the 2015 PPTS Planning definition and 1 additional Travelling Show people plot for the period 2017-2032.

The Council is progressing a new Plan, the Cherwell Local Plan Review 2042 and commissioned jointly with all other Oxfordshire authorities a new assessment of need. The study was prepared following the Government Decision in December 2023 to revert to the 2012 PPTS Traveller definition.

The 2024 study recorded 13 Gypsy and Traveller sites (76 pitches) and 4 Travelling Show people yards (14 plots).

2024 GTAA study Gypsy and Traveller need:

5 year authorised pitch shortfall (2023/24 to 2027/28)	5
Long-term need (2028/29 to 2041/42)	20
Total net shortfall 2023/24 to 2041/42	25

2024 GTAA study Travelling Showperson need:

5 year authorised plot shortfall (2023/24 to 2027/28)	4
Long-term need (2028/29 to 2041/42)	0
Total net shortfall 2023/24 to 2041/42	4

Given the changes in national policy and new evidence we are presenting two 5 year supply scenarios one based on the need for 19 pitches in Policy BCS6 accounting for the period 2012 to March 2031 and one based on the new 2024 GTAA for Cherwell.

Table 22: Existing Supply of Gypsy and Traveller Pitches at 31 March 2024

Site	Net Loss / Gain													Net Totals
	31.03.12	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	23/24	
Station Caravan Park, Banbury	10	0	0	0	0	0	-10	0	0	0	0	0	0	0
Smiths Caravan Park, Milton	36	0	0	-16	0	-20	0	0	0	0	0	0	0	0
Bicester Trailer Park, Chesterton	8	0	0	0	0	0	0	0	0	0	0	0	0	8
Corner Meadow, Farnborough Road, Mollington	4	0	5	0	0	6	0	0	0	0	0	6*	3	24
Stable block South, Mollington	0	0	0	0	0	5	0	0	0	0	0	0	0	5
Horwood Site, Ardley Road, Ardley/Foxfield	1	0	0	0	0	0	0	0	0	0	0	0	0	1
Land adjoining A34 by Hampton Gay and Poyle (Manor Park)	8	0	0	0	0	0	3	0	0	0	0	0	0	11
Land South West of Woodstock Road, Yarnton (Little Acre)	3	0	0	0	0	0	0	0	0	0	0	0	0	3
OS Parcel 3431 Adjoining And North East Of Blackthorn Road, Launton (Summer Place)	0	2	0	0	0		2	0	0	0	0	0	0	4
*Summer Place extension									4	0	0	0	-4	0
Caulcott Park/Land West of Hill cottage, Caulcott					5	0	0	0	0	0	0	0	0	5
The Paddock, Main Street, Great Bourton													3	3

Land North East of HM Bullington Prison, Widnell Lane, Piddington									6	0	0	0	0	6
Land West of M40, Kirtlington Road, Chesterton/Greenacres									3	0	0	0	0	3
Totals	70	2	5	-16	5	-9	-5	0	13	0	0	6	2	73

* Corner Meadow Retrospective planning permission was granted for nine additional pitches at this site, but whether there were 12 or 15 extant pitches on site on 31 March 2017 is disputed. As the planning permission allows a total of 21 pitches on the site, the net gain is reported as six additional pitches in 2022/23 for consistency with previously recorded / reported data.

*Summer Place extension granted permission in July 2019 (18/01259/F) - permission not implemented at 31 March 2024

At 31 March 2024, the total supply of Gypsy and Traveller pitches was 73 therefore there has been a net gain of 3 pitches since 31 March 2012.

Not all those pitches have been completed, 13 deliverable pitches are detailed Table 24 and accounted for in the planned requirements table below (3 pitches net supply minus 13 pitches permitted but yet to be delivered) and detailed in the deliverable supply, table 24.

Table 23 Planned requirements for Gypsy and Traveller Pitches (Policy BSC6)

Policy BSC6 Requirements	
No. of additional pitches required 2012-2031	19
Completions net (2012-2023/24)*	-10
Remaining Requirement 2024-2031	26 pitches (19-3)

*Net supply of 3 pitches minus 13 deliverable pitches

Table 24 Deliverable supply

Site	Permissions at 31/3/24	24/25	25/26	26/27	28/29	29/30	Details
Corner Meadow, Farnborough Road, Mollington	3	0	6	3	0	0	Permission 22/01671/F regularised the sites with 21 pitches (15 pitches prior regularisation) Accounting for the delivery of 6 pitches within the 5 year period. Expected delivery during 2025/26 Permission granted (23/00996/F) for 3 additional pitches. Expected delivery during 2026/27

The Paddock, Main Street, Great Bourton	0	0	0	3	0	0	Permission 22/01980/F granted at appeal for 3 pitches. Expected delivery during 2026/27
The Stables, Main Street, Great Bourton*	0	0	0	0	1*	0	Enforcement Notice(22/00026/ENF) for 1 pitch granted at appeal subject to conditions. Discharge of conditions refused due to lack of information in January 2024. Expected delivery 2028/29
Totals		0	6	6	1	0	13

*Not accounted for in table 22

Table 25 provides the five-year supply calculation based on Policy BCS 6 requirements. It includes a deliverable supply of 13 pitches providing a 2.5 year supply for the period 2024-29.

Table 25 Calculation of 5 Year Land Supply for Gypsy and Traveller Pitches (Policy BCS6)

		Five Year Period 2024-29 (from 1 April 2024)
a	Plan Requirement (2012- 2031) Policy BSC 6	19
b	Annual Requirement (a/15)	1
c	Requirement to date (b x years)	11
d	Completions	-10
e	Shortfall at 31/3/24 (c-d)	21
f	Base Requirement over next 5 years (b x 5)	5
g	Base Requirement over next 5 years plus shortfall (f + e)	26
h	Revised Annual Requirement over next 5 years (g/5)	5.2
i	Deliverable Supply over next 5 Years	13
j	Total years supply over next 5 years (i/h)	2.5
k	Shortfall (g- i)	13

* Future requirement base will be subject to new GTAA and Emerging LPR 2042

In addition to completions and deliverable supply, a Planning application (24/0097/F) for 12 pitches (6 net) at Widnell Lane, Piddington is pending determination and application 22/01293/F for 2 new pitches at Manor View (south of Manor Park), Hampton Poyle is pending appeal determination. An application at Manor Park (24/02741/F) was also submitted during the reporting period but at the time of writing the details of the application were unclear.

The 2024 Oxfordshire assessment of travellers needs will rebase the need period to 2023/24 – 2041/42. Taking into account current deliverable supply it provides a 7.85 years supply for the period 2024 to 2029.

Table 26 Calculation of 5 Year Land Supply for Gypsy and Traveller Pitches (2024 GTAA)

		Five Year Period 2024-29 (from 1 April 2024)
a	Plan Requirement (2023/24 to 2041/42)	25
b	Annual Requirement (a/19)	1.32
c	Requirement to date (b x years)	1.32
d	Completions	0
e	Shortfall at 31/3/24 (c-d)	1.32
f	Base Requirement over next 5 years (b x 5)	6.6
g	Base Requirement over next 5 years plus shortfall (f + e)	7.92
h	Revised Annual Requirement over next 5 years (g/5)	1.58
i	Deliverable Supply over next 5 Years	13
j	Total years supply over next 5 years (i/h)	8.23
k	Shortfall (g- i)	0

Table 27 shows the current supply position for plots for Travelling Showpeople. Table 28 shows the five-year supply calculation based on Policy BSC6 requirements, a need for 24 plots from 2012-2031. There remains a five-year land supply of zero years as no new supply has yet been identified.

Other than a planning application 2019 for extended storage at Hebbons Yard, there have been no applications for travelling showpeople accommodation since 2001.

Table 27 Existing Supply of Travelling Showpeople Plots at 31 March 2024

Site	31- March 2012	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	23/24	Net total
Rose's Yard, Blue Pitts, Bloxham	3	0	0	0	0	0	0	0	0	0	0	0	0	3
Blue Pitts, South Newington Road, Carousel Park, Bloxham	2	0	0	0	0	0	0	0	0	0	0	0	0	2
Faircare, Bloxham	6	0	0	0	0	0	0	0	0	0	0	0	0	6
Hebborn's Yard, Gosford	3	0	0	0	0	0	0	0	0	0	0	0	0	3
Totals	14	0	0	0	0	0	0	0	0	0	0	0	0	14

Table 28 Planned requirements for Travelling Showpeople Plots (Policy BSC6)

BSC6 Requirements	
No. of additional pitches required 2012-2031	24
Completions	0
Remaining Requirement 2019-2032	24
Current Projected Supply 2020-2032	24

Table 29 Calculation of 5 Year Land Supply for Travelling Showpeople plots (Policy BSC6)

		Five Year Period 2024 - 29 (from 1 April 24)
a	Plot Requirement (2012 - 2031)	4
b	Annual Requirement (a/19)	1.26
c	Requirement to date (b x years)	13.89
d	Completions	0
e	Shortfall at 31/3/21 (c-d)	13.89

f	Base Requirement over next 5 years (b x 5)	6.31
g	Base Requirement over next 5 years plus shortfall (f + e)	20.21
h	Revised Annual Requirement over next 5 years (g/5)	4.04
i	Deliverable Supply over next 5 Years	0
j	Total years supply over next 5 years (i/h)	0
k	Shortfall (g- i)	20.21

The 2024 Oxfordshire assessment of travellers needs will rebase the need period to 2023/24 – 2041/42.

The 2024 Study identifies a short-term need of 4 plots to 2027/28. No long-term need is identified. Considering the 0 supply the need remains for 4 plots with a current land supply of 0. Given the lack of relevant planning applications since 2001 and the small level of need identified in the study. Criteria based policy BSC6 and the emerging Local Plan Review 2042 (once examined) provide suitable sequential approach to determine planning applications if they arise.

2024 GTAA study Travelling Showperson need:

5 year authorised plot shortfall (2023/24 to 2027/28)	4
Long-term need (2028/29 to 2041/42)	0
Total net shortfall 2023/24 to 2041/42	4

Education

The effectiveness of Policy BSC 7 Meeting Education Needs is measured by the timely provision of education infrastructure to meet development needs in accordance with strategic site delivery and as set out in the IDP.

Bloxham Primary school is having a £2.8 million refurbishment. Gosford School has planning permission for their school rebuild. (24/00070/F). Bloxham Grove Academy new SEN school opened in January 2024 (19/00617/F). Extension to St Edburges CE Primary school in Bicester opened in September 2024. Blessed George Napier (BGN) School expansion of a new teaching block and school has been completed (22/01956/F). Graven Hill new primary school opened in September 2023. The two-form entry school has a capacity for 420 pupils and has 12 classrooms and 13,000 sqm (42,650 sq ft) of pitches and play areas.

Health and Well Being

The effectiveness of Policy BSC 8 Securing Health and Well Being is measured by the timely provision of health infrastructure to meet development needs in accordance with strategic site delivery and as set out in the IDP.

Public Services and Utilities

The effectiveness of Policy BSC 9 Public Services and Utilities is measured by the timely provision of public services and utilities infrastructure to meet development needs in accordance with strategic site delivery and as set out in the IDP.

Progress of public services and utilities infrastructure schemes is recorded in the IDP Update.

Open Space, Sport, Recreation and Community Facilities

Provision of open space, sport, recreation, and community facilities is managed by Cherwell Local Plan 2011-2031 (Part 1) Policies BSC 10, BSC 11 and BSC 12. Policies BSC 11 and BSC 12 set qualitative and local standards of provision for outdoor and indoor recreation. Progress of open space, sport, recreation, and community facilities schemes is recorded in the IDP Update. Section 6 of this AMR monitors the implementation of Policy INF 1 and contains a summary of open space and recreation infrastructure projects.

A new “Cherwell Playing Pitch and Outdoor Sport Strategy” and the “Cherwell Built and Indoor Sports Facilities Strategy” was completed March 2024. These documents provide strategic framework in relation to the provision of playing pitch and outdoor sports facilities.

To date progress against policies BSC 10, BSC 11 and BSC 12 have not been reported. These indicators will not be monitored in future AMRs as the policies will be superseded by the Cherwell Local Plan Review 2042.

Theme Three: Ensuring Sustainable Development

Mitigating and Adapting to Climate Change

Several indicators have been developed to measure progress towards achieving the targets for Policy ESD 1 Mitigating and Adapting to Climate Change. There is some overlap with regards to the monitoring of Policy ESD 1 and other policies in the Plan. Indicators that are reported under Policy ESD 1 are: carbon emissions in the district per capita, permissions granted contrary to Environment Agency advice on flood risk grounds, and access to services and facilities by public transport, walking and cycling.

Carbon emissions per capita in the district were 10.4 tonnes in 2010. In 2021, the latest year for which data is available, estimates place the figure at approximately 7 tonnes.

The number of permissions granted contrary to Environment Agency advice on Flood Risk grounds is reported under Policy ESD 6.

The Monitoring Framework lists former National Indicator (NI) 175—'access to services and facilities by public transport, walking, and cycling'—as an indicator of Policy ESD 1's progress. The NI framework was initially established to standardize local authority reporting against set targets. However, since NI reporting became voluntary in 2010, the Council no longer routinely collects data on NI 175. As a result, performance against this indicator is not reported in this Annual Monitoring Report (AMR).

Energy and Sustainable Construction

Policies ESD 2 – 4 of The Cherwell Local Plan (Part 1) 2011-2031 seek to address energy and climate considerations. Policy ESD 2 supports an 'energy hierarchy' – reducing energy use, promoting energy efficiency, and making use of renewable energy and allowable solutions. Policy ESD 3 encourages the use of sustainable design and construction measures and Policies ESD 4 and ESD 5 focus on developing the capacity to generate renewable energy within the district, setting out the policy requirements for such projects.

Several indicators and targets have been developed to measure the effectiveness of Policies ESD 2 – 4; these are addressed in turn below. However, monitoring progress against some of the indicators is not currently feasible. One of the indicators listed in the Monitoring Framework, linked to Policy ESD 3 is '% of new dwellings completed achieving water use below 110 litres /person/day'. However, all new dwellings are required to meet the mandatory national standard set out in the Building Regulations of 110 litres/person/day.

Another indicator listed in the Monitoring Framework, linked to Policy ESD 3 is 'completed non-residential development achieving BREEAM Very Good, BREEAM Excellent'. All non-residential development is typically required by condition to be constructed to achieve at least a BREEAM 'Very Good' rating based on the relevant BREEAM standard for that building type applicable at the time of the decision. There is however currently no requirement for developers to provide evidence that the development has achieved the required BREEAM

rating. Phase 3 of Axis J9 off Howes Lane is (20/02454/REM) being constructed to BREEAM Very good standard currently

The Council does not currently record the number of energy statements submitted or the number of district heating feasibility assessments submitted with planning applications. As this has not been monitored to date, it will not be reported in future AMRs. Suitable indicators will be considered through the Cherwell Local Plan Review.

In relation to monitoring of Policy ESD 4, one district heating schemes was permitted during 2023/24. (19/01036/HYBRID)

Table 30 Permitted renewable energy capacity by type

Type	No. of applications granted permission in 2023/24
Wind	0
Solar PV	48
Solar thermal	0
Ground source	0
Air source	13
Biomass	0
Total	61

During 2023/24, 61 planning applications were approved for renewable energy schemes which is an increase from 48 in 2022/23. The renewable energy schemes approved were mostly small-scale domestic installations. A small number of larger renewable schemes were permitted, such as the installation of solar photovoltaic equipment on the roofs of business premises such as several large industrial buildings (23/02701/REN56), (23/01204/REN56), (23/00873/REN56), Dunelm Mill (23/00966/REN56) (which is a large retail unit), David Lloyd Club (23/01972/REN56), village hall, Horton Hospital and Health Centre (23/01972/REN56). One permission was granted for 2 solar canopies in a commercial car park. Three permissions granted for installation of ground mounted solar panel systems in a paddock at Preedys Farm, North Aston

The majority of small-scale energy schemes, especially solar PV schemes, benefit from permitted development rights and do not require planning permission. Whilst it is not possible to identify and record these installations from planning application data, the Department for Business, Energy and Industrial Strategy have published renewable electricity data. The latest data confirms that at the end of 2023, there had been 4,467 photovoltaic installations in Cherwell. This is an increase of 920 installations since the end of 2022.

Flooding

Two indicators and targets have been developed to measure the effectiveness of Policy ESD 6 in seeking to manage and reduce flood risk in the district: the number of permissions granted contrary to Environment Agency advice on flood risk grounds and Flood Risk Assessments received for development proposals within Flood Zones 2 & 3, within 1 ha of Flood Zone 1, or 9m of any watercourse.

The Environment Agency publishes a list of applications they have lodged objections to on flood risk grounds to assist Local Authorities who are completing their annual monitoring reports. The list is designed to be as inclusive as possible and produced yearly and provides a starting point for Local Planning Authorities to check their own records.

Table 31: Environment Agency Objection's to Planning Applications (01/04/2023 to 31/03/2024

Planning Ref	Location	Permitted/not permitted at 31 March 2024
22/03709/F	Starbucks Part Of A34 By Weston on the Green Weston On the Green Bicester OX25 3QQ	Application Permitted
22/03883/F	Land North Of 66 And Adjacent Water Eaton Lane Gosford	Decision still outstanding
23/00156/F	23 Meadow Way Yarnton OX5 1TA	Application withdrawn
23/00977/OUT	OS Parcel 9195 North Of Claydon Road Cropredy	Decision still outstanding
23/01771/F	Former Pakefield House to Fortescue House St Johns Street Bicester OX26 6SL	Application permitted
23/02098/OUT	Begbroke Science Park Begbroke Hill Begbroke OX5 1PF	Decision still outstanding
23/03231/F	Hawthorn Hart Land Wroxton Lane Horley OX15 6BB	Application withdrawn
24/00017/F	Cropredy Cricket Club Williamscot Road Cropredy OX17 1PQ	Application refused

<https://www.gov.uk/government/publications/environment-agency-objections-to-planning-on-the-basis-of-f-risk>

During 2023/24, the Environment Agency lodged objections on flood risk grounds to eight planning applications in Cherwell. Of these, the Council permitted two planning applications, three are currently not determined and two were withdrawn by the client before a final decision could be made. 22/03709/F was approved against an EA objection following a further visit from the Local Flood Risk Manager who confirmed that the proximity to the ditch will not cause probable flooding to the location of the planning application. 24/00017/F planning application that was refused on grounds of failure to provide a Flood Risk Assessment for the Cricket pitch in Cropredy.

Table 32: Planning applications received during 2023/24 for development proposals within Flood Zones 2 and/or 3.

Flood Zone	Applications Received
Flood Zones 2	59
Flood Zones 3	53
Total	112

Note: 47 of the planning applications falling within flood zone 2 are also recorded as being in Flood zone 3

Policy ESD 7 sets out the Council's approach to Sustainable Drainage Systems (SuDS). The Monitoring Framework target is for an annual increase in completed SuDS schemes in the district over the plan period. The Council does not currently record the number of completed SuDS schemes in the district.

Water Resources

Alongside other policies in the Plan, Policy ESD 8 seeks to reduce the impact of development on the water environment, maintain water quality, ensure adequate water resources, and promote sustainability in water use. Data published by the Environment Agency confirms that the monitoring target for Policy ESD 8 has been achieved – there have been no planning permissions granted during 2023/24 contrary to an Environment Agency objection on water quality grounds.

Biodiversity and the Natural Environment

Through policies ESD 9 – 11 of The Cherwell Local Plan (Part 1) 2011-2031, the Council seeks the protection of the Oxford Meadows SAC (Policy ESD 9), protection and enhancement of biodiversity and the natural environment (Policy ESD 10) and Conservation Target Areas (Policy ESD 11).

Table 33 Planning Applications within 1000 of Oxford Meadows SAC

APPLICATION	location	proposal	
22/01530/F	Yarnton Manor Church Lane Yarnton OX5 1PY	Repairs to garden retaining walls	19/4/2023
23/00703/LB	Yarnton Manor Church Lane Yarnton OX5 1PY	Repairs and decoration to main staircase landing wall panelling and Long Gallery chimney piece	19/6/2023
23/01870/NMA	Photovoltaic Installation and Premises Woodstock Road Yarnton OX5 1PQ	Amend Condition 10 so it is now consistent with the approved access details, which have been approved through application 22/03091/F. Application 22/03091/F provides full details of the means of access between the site and the highway.	4/8/2023
23/02036/LB	Yarnton Manor Church Lane Yarnton OX5 1PY	Decorative coving and rose plasterwork and the installation of a platform lift to provide means of access to WC's at ground floor	12/10/2023
23/02061/CNMA	Worton Farm Cassington Road Yarnton	Non-material amendment to permission MW.0035/23 (Section 73 application to continue the development without complying with Condition 1 (approved plans and documents) of planning permission 22/00974/CM (MW.0036/22) (erection and use of Anaerobic Digestion	16/8/2023
23/02119/F	Yarnton Manor Church Lane Yarnton OX5 1PY	Siting of a prefabricated electrical substation within the corner of a car park at Yarnton Manor	26/9/2023
23/02311/NMA	Photovoltaic Installation and Premises Woodstock Road Yarnton OX5 1PQ	Amendment to allow the incorporation of additional battery storage as part of the approved associated infrastructure of the solar farm (proposed as non-material amendment to 19/01046/F)	18/9/2023
23/02961/F	"Kings Retreat" Church Lane Yarnton OX5 1PY	Convert existing Stable Building to ancillary living accommodation.	23/2/2024
23/03113/LB	The Barn Yarnton Manor Church Lane Yarnton OX5 1PY	Removal of condition 10 (2 x trusses method statement) of 22/01938/LB - the work does not include the removal of 2nr trusses either side of the entrance lobby	28/12/2023

There were nine planning applications granted within 1000m of the Oxford Meadows SAC contrary to consultee advice during 2023/24. See table above

Information on biodiversity has been provided by the Thames Valley Environmental Records Centre (TVERC) in their Biodiversity Annual Monitoring Report.

Table 34 Designated sites of intrinsic environmental value

Designated Site	Area in hectares (2020)	Area in hectares (2021)	Area in hectares (2022)	Area in hectares (2023)	Area in hectares (2024)	As % of Cherwell (2024)
Local Wildlife Sites (LWS)	1,469.48	1,460.93	1,457.73	1457.77	1473.69	2.50%
Local Geological Sites (LGS)	139.46	139.46	139.53	135.34	135.34	0.23%

[Welcome | Thames Valley Environmental Records Centre](#)

Local sites are non-statutory areas designated at local level for their significant nature conservation value. They include both local wildlife sites (designated for significant biodiversity value) and local geological sites (designated for their significant geological value). There are 89 Local Wildlife Sites and 13 Local Geological Sites within Cherwell. The data in 30 shows that the area of LWS has increased very slightly since last year whilst the area of LGS has remained the same. The calculation of the percentage of designated sites within Cherwell are based on GIS determination of the area that the Local Authority cover. For Cherwell this is 58873.21ha

The Single Data List 160-00 (SDL160) aims to measure the performance of local authorities at protecting their local biodiversity and geodiversity, by assessing the implementation of positive conservation management on Local Sites. The implementation of positive conservation management, defined as management which contributes to maintaining or enhancing the features of interest for which a site has been selected, is widely used for assessing improvements in biodiversity and geodiversity.

Due to a variety of restrictions relating to the COVID-19 pandemic, Natural England did not produce a SDL160 dataset for 2019/20 or 2020/21. The most recent SDL160 dataset was published in January 2023 and provides information for the 2021/22 monitoring period (no information has been published for the 2022/23 or 2023/24 monitoring periods as of the time of writing). The most recent SDL160 dataset shows that in 2021/22 there was a slight increase in the condition of Local Wildlife Sites compared to 2018/19 (the last year prior to 2021/22 for which data is available). The majority of Local Geological Sites across Oxfordshire were deemed to be in good condition in 2021/22.

Table 35 provides details of the 41 UK priority habitats which have been identified within Cherwell. The area of priority habitats has increased from 3,863 ha in 2023 to 4089.01 ha in

2024. There has been an introduction of Lowland Beech and Yew Woodland in 2024 this has not been recorded in previous years.

Table 35 Changes in priority habitats by number and type

UK priority habitat type	Area (ha) 2020	Area (ha) 2021	Area (ha) 2022	Area (ha) 2023	Area (ha) 2024
Coastal and floodplain grazing marsh	1,401.67	1,400.51	1,400.51	1471.395	1519.95
Eutrophic standing water	110.76	121.47	121.47	240.72	239.68
Lowland calcareous grassland	97.84	97.84	97.41	95.12	104.55
Lowland dry acid grassland	7.34	7.34	7.34	7.76	7.76
Lowland fens	41.81	41.70	39.07	39.62	41.87
Lowland meadows	518.71	515.55	510.08	509.44	510.01
Lowland mixed deciduous woodland	983.28	982.85	988.07	978.21	1037.82
Lowland wood pasture and parkland	438.46	438.46	438.46	437.22	441.78
Open mosaic habitats on previously developed land	56.34	56.34	56.34	57.16	78.93
Ponds	2.80	0	0	0	0
Possible priority grassland habitat	41.63	41.63	41.63	0	0
Purple moor grass and rush pasture	5.57	4.78	4.78	4.78	4.78
Reedbeds	17.50	17.50	17.50	17.46	17.46
Rivers	0.94	0.94	0.94	0.92	18.72
Traditional orchards	26.79	26.79	26.79	26.79	26.79
Wet woodland	29.35	29.61	30.18	28.92	29.76
Hedgerow (Priority Habitat)	0	0	0	9.83	8.79
Lowland Heathland	0	0	0	0.20	0.20
Lowland Beech and Yew Woodland				0.00	0.16
Total area of priority habitat	3,780.78	3,783.29	3,780.56	3926.10	4,089.01

Table 36 provides details of the number of UK priority species which have been identified within Cherwell. The number of UK priority species listed in Cherwell is 136. One species has been added to the list, and this is Lowland Beech

Table 36 Change in numbers of UK priority species

	2012-2022	2013-2023	2014-2024
Number of UK priority species	132	135	136

There are 51 SSSI's wholly or partly within Cherwell covering approximately 1.22% of the district. These sites are of national importance for nature conservation and are protected from damaging activities. Summary data for SSSI condition is provided in Table 37, based on condition assessments carried out by Natural England from 2002 to 2024.

Table 37 SSSI condition for 2023-2024

Condition	No. of units or part units 2023/24	Sum of hectares 2023/24	% in Cherwell
Favourable	34	569	78.9%
Unfavourable/Declining	2	5	0.7%
Unfavourable/No change	1	6	0.8%
Unfavourable/Recovering	12	132	18.3%
Destroyed	2	9	1.2%
Total	51	721	

Table 38 Distribution and Status of Farmland Birds

Species	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Corn Bunting	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.29	0.00
Goldfinch	3.00	4.25	9.0	5.40	7.80	12.50	0.00	4.57	5.14	5.50
Greenfinch	4.75	2.5	1.8	1.00	0.40	0.33	0.67	1.14	0.14	0.50
Grey Partridge	0.00	0.0	0.2	0.00	0.00	0.00	0.00	0.00	0.29	0.17
Jackdaw	1.25	1.75	14.2	4.00	7.00	25.17	4.00	40.00	5.71	21.00
Kestrel	2.25	0.5	0.00	0.80	0.40	0.50	0.00	0.14	0.29	0.67
Lapwing	2.50	1.5	0.8	3.40	4.20	5.00	0.00	5.29	3.14	6.17
Linnet	6.50	6.0	6.0	7.80	6.40	2.67	0.67	11.29	7.86	5.33
Reed Bunting	4.75	6.0	2.8	4.80	3.60	2.00	0.67	3.14	2.14	4.50
Rook	15.75	16.75	9.4	14.20	16.80	7.67	2.67	2.57	3.43	7.33
Skylark	12.50	10.5	7.2	9.80	14.00	11.67	3.33	12.43	12.43	9.33
Starling	9.50	0.00	36.8	9.00	2.60	8.17	0.00	3.86	7.43	29.67

Stock Dove	1.00	0.00	1.2	4.40	5.20	2.17	1.67	3.00	2.14	1.67
Tree Sparrow	1.50	0.00	3.0	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Turtle Dove	0.00	0.00	0.00	0.20	0.00	0.00	0.00	0.00	0.00	0.00
Whitethroat	5.25	3.75	3.2	5.00	4.20	3.67	4.33	2.86	5.29	2.67
Wood pigeon	58.75	33.25	38.4	43.20	36.20	22.67	21.67	26.14	23.371	25.00
Yellow Wagtail	0.00	0.00	0.0	0.00	0.40	0.17	0.00	0.14	0.29	0.00
Yellowhammer	10.50	7.50	5.6	4.60	4.60	3.33	4.00	10.00	5.50 4.43	3.50
Total Density	139.75	94.25	139.6	117.60	13.80	87.69	43.68	26.357	84.15	123.01
Index	1.00	0.67	1.0	0.84	0.81	0.63	0.31	0.91	0.60	0.88

(Mean counts per squares (i.e. density per square kilometre) of farmland birds in Cherwell. Results generated from data supplied by the BTO/JNCC/RSPB Breeding Bird Survey)

Farmland bird density and the index are given in Table 36. There was a change in the index compared with 2022. Survey effort was changed compared to the previous year

The data provided this year includes new data for previous years, based on new survey information. Therefore, the index values reported this year are slightly different to those reported last year. The most recent data is from 2023.

This indicator uses an established list of 19 species, identifiable as farmland birds, compiled by the RSPB. The Tree Sparrow has been excluded from this in Oxfordshire due to a lack of data. Survey data were generated by the British Trust for Ornithology (BTO), survey volunteers and compiled by BTO officers from the BTO/JNCC/RSPB Breeding Bird Surveys, in specific 1km by 1km squares and then used to determine a farmland bird index. These records were then made available to TVERC for processing at a district-specific level, using the methodology established by RSPB Central England Office staff. To establish a timeframe from which any kind of meaningful trend can be identified, a shifting baseline has been used. Changes in bird populations in subsequent years (over a 10-year period) are then stated relative to that baseline.

The farmland bird index for Cherwell for 2023 (the most recent year for which data is available) is 0.88, which shows the index increased by 0.28 compared to 2022.

Table 39 Distribution and Status of Water Voles

Year	Number of sections surveyed along the Oxford Canal (per 500m stretch)	Positive surveys	% positive
2019	14	1	7
2020	17	4	24
2021	13	0	0
2022	13	1	8
2023	10	0	0

Ten surveys for water voles were carried out along the Oxford Canal in 2023/4 by the Berkshire, Buckinghamshire and Oxfordshire Wildlife Trust (BBOWT) There were no positive sightings during this period.

Table 40 UK priority habitat resource in CTAs in Cherwell

Priority Habitat	Total area (ha) 2020	Total area (ha) 2021	Total area (ha) 2022	Total area (ha) 2023	Total area (ha) 2024
Coastal and floodplain grazing marsh	935.90	935.90	1,138.27	1208.87	1254.18
Eutrophic standing waters	83.59	83.36	92.62	130.75	130.66
Lowland calcareous grassland	73.80	73.80	73.31	71.01	80.44
Lowland dry acid grassland	7.33	7.33	7.34	7.34	7.34
Lowland fens	36.08	36.80	34.74	34.81	37.06
Lowland meadows	497.09	492.83	486.85	493.51	492.83
Lowland mixed deciduous woodland	353.66	355.04	373.53	364.23	393.01
Lowland wood pasture and parkland	280.17	280.17	279.59	278.37	280.74
Open mosaic habitats on previously developed land	0.11	0.11	0.11	0.11	0.11
Ponds	1.35	0.00	N/A	N/A	N/A
Possible priority grassland habitat	14.22	14.22	27.95	0	0
Purple moor grass and rush pasture	5.57	4.78	4.78	4.78	4.78
Reedbeds	17.19	17.19	17.19	17.05	17.05
Rivers	0.35	0.35	0.34	0.32	5.49

Priority Habitat	Total area (ha) 2020	Total area (ha) 2021	Total area (ha) 2022	Total area (ha) 2023	Total area (ha) 2024
Traditional orchards	4.61	4.61	4.65	4.65	4.65
Wet woodland	19.01	19.27	20.90	19.63	19.98
Hedgerow (Priority Habitat)	0	0	0	9.73	8.69
Lowland Beech and Yew Woodland				0.00	0.16
TOTAL	2,330.04	2,327.77	2,562.16	2645.14	2737.17

Table 40 details the UK priority habitats within Conservation Target Areas (CTAs) in Cherwell. CTAs identify some of the most important areas for biodiversity, where targeted conservation action will have the greatest benefit. The total area of UK priority habitat within Conservation Target Areas in Cherwell has increased from 2645.14 ha in 2023 to 2737.17 ha in 2024. The changes in the UK priority habitats are mostly attributed to new information such as confirmation of boundaries of habitat types. During the monitoring period an additional habit was recorded which is Lowland Beech and Yew Woodland.

Landscape

The Monitoring Framework identifies the indicators and targets to consider when determining the effectiveness of Policy ESD 12 Cotswold AONB: built development permitted in the AONB and permissions granted contrary to the advice of the AONB Management Board. Targets for both indicators have been met – no planning permissions were granted for major development within the AONB/National Landscape, and no permissions were granted for development within the AONB contrary to the advice of the AONB/National Landscape Management Board during 2023/24.

Policy ESD 13 seeks to conserve and enhance the distinctiveness and highly valued landscape character of the district. It has not been possible to gather data in relation to the monitoring indicators/targets for Policy ESD 13: the number and location of completed urban fringe restoration/improvement schemes or the number of permissions granted contrary to Landscape Officer advice in order to consider the effectiveness of the policy for this year's report. Data not available for this monitoring period.

Oxford Green Belt

Part of Cherwell District falls within the Oxford Green Belt and Policy ESD 14 seeks the protection of the Green Belt in accordance with national planning policy. The indicator for this policy is completed development in the Green Belt complying with Policy ESD 14. This policy has not previously been monitored due to the availability of data. The Cherwell Local Plan Review 2042 will review how development in the Green Belt is recorded and analysed to ensure future indicators are effective.

The Built and Historic Environment

Several indicators and targets have been developed to measure the effectiveness of Policy ESD 15 The Character of the Built and Historic Environment. Due to the way in which data has been collected over the plan period it has not been possible to gather data regarding the number of permissions granted contrary to consultee advice on heritage or design grounds. Nor has it been possible to collect data on the percentage of permitted and completed developments with Design and Access Statements that address the criteria of Policy ESD 15. The Cherwell Local Plan Review 2042 will review how development which impacts the historic environment is recorded and analysed to ensure future indicators are effective.

A post 2005 Conservation Area Appraisal and Management Plan for all 60 conservation areas in the district was achieved in 2022. No new Conservation Area Appraisals were adopted in 2023/24. Two Conservation Area Appraisals are in progress: Bloxham is currently being amended following feedback from the public consultation, the draft Conservation Area Appraisal for Grimsbury is to be reviewed and consulted upon in 2025. No new appraisals have been undertaken during this monitoring period.

The Oxford Canal

A target in relation to measuring the effectiveness of Policy ESD 16 relates to the Oxford Canal. The target is for an increase in completed transport / recreation / leisure / tourism uses within 1km of the Oxford Canal over the plan period. Longford Park Development site was completed during the monitoring period, and this comes with money that the Canal and River Trust are using to repair a bridge over the canal from Longford Park to the tow path to provide access into Banbury Town. The money also goes towards the repair of areas of the tow path.

During the monitoring period no planning permissions were granted contrary to statutory consultee advice on heritage grounds.

Green Infrastructure

Policy ESD 17 sets out the Council's approach to ensure the maintenance and enhancement of the district's green infrastructure network. The Monitoring Framework target is for a net gain in green infrastructure provision over the plan period. Progress of green infrastructure schemes is recorded in the IDP Update. Section 6 of this AMR monitors the implementation of Policy INF 1 and contains a summary of completed and new green infrastructure projects.

Cherwell's Places

Housing and Employment completions at strategic allocations for Bicester, Banbury and Former RAF Heyford are reported elsewhere in this report (Theme 2) which provides a comprehensive overview of the status of the main allocations. For succinctness these findings are not repeated here.

Other Indicators – Policy Bicester 5 Strengthening Bicester Town Centre

Policy Bicester 5 is concerned with strengthening the town centre. Several indicators and targets have been developed in the Monitoring Framework to measure the effectiveness of this Policy: permitted residential development at ground floor level in Bicester town centre, town centre vacancies, diversity of uses, and completed town centre uses within and outside of Bicester town centre.

Vacancy rates within Bicester town centre were assessed as part of the Vacant premises feasibility study - Findings and recommendations June 2024.

Table 41 Bicester Town Centre Retail unit result summary

	March 2023	June 2024
Total Properties	213	213
Total on list	12	24
Vacant on market	5	12
Vacant not on market	0	6
Under offer	3	3
Fitting out	0	-
Trading and available	1	3
Under development /refurbishment	1	1
Total empty and/or available	6	21
%	3%	10%

Source: Vacant Premises Feasibility Study Finding and Recommendations June 2024

There has been a sharp increase in availability in 2024, with 19 units currently empty and/or available compared with only 6 in 2023. There are 3 empty units on Crown Walk and the owner of this parade has the whole walk on the market for sale. Cherwell District Council have 3 units that are currently empty, the former Wildwood restaurant, former pop in centre and the former link. There are 2 significant sized units empty on Sheep Street that used to be the former M&S which moved to the Launton Road Retail Park and Poundland that moved into the old Wilco's building.

Table 42 Net gain in town centre uses in Bicester (sqm)

Location	E	Total
Within Bicester town centre	0	0
Outside Bicester town centre	15,662	15,662
Bicester Total	15,662	15,662

There were no town centre uses completions within Bicester town centre in 2023/24. 15,662 sqm of floor space falling into town centre uses was completed outside of Bicester Town

Centre in 2023/24. The completion was related to employment building in Land Adjacent To Promised Land Farm, Chesterton (19/01740/HYBRID).

Other Indicators – Policy Bicester 7 Meeting the Need for Open Space, Sport & Recreation

Policy Bicester 7 sets out how the Council will seek to address current and future deficiencies in open space, sport and recreation provision in Bicester. The Council's 2024 Playing Pitch Strategy sets out the current provision and deficiencies across the district in sports provision. The community woodland provision in Bicester called Burnehyll has secured money from the Governments Coronations Living Heritage Fund and has been planted with 220 native trees and 169 apple trees throughout. There are plans to plant a further 725 native trees and 2000 shrubs with the help of the Woodland Trust 's "More Woods" scheme in the 24/25 planting season.

Other Indicators – Policy Bicester 8 Former RAF Bicester

Policy Bicester 8 relates to Former RAF land in Bicester of 141.5 ha for the provision of heritage tourism uses, leisure, recreation, employment, and community uses. No relevant planning applications have been submitted between the period 1st April 2023 and 31st March 2024.

Other Indicators – Policy Bicester 9 Burial Site Provision in Bicester

Policy Bicester 9 is concerned with burial site provision in Bicester. The Council are continually working on S106 contributions coming forward to contribute to Burial Ground Provision.

Other Indicators – Policy Banbury 7 Strengthening Banbury Town Centre

Policy Banbury 7 is concerned with strengthening the town centre. Several indicators and targets have been developed in the Monitoring Framework to measure the effectiveness of this Policy: permitted residential development at ground floor level in Banbury town centre, town centre vacancies, diversity of uses, and completed town centre uses within and outside of Banbury town centre. These are dealt with in turn below.

As noted in Theme 2, the indicators associated with floorspace have become more challenging due to the introduction of Class E. As such, one figure is now reported (previously uses A1-5, B1a and D2)

Data on vacancy rates within Banbury town centre was collated as part of the vacant premises feasibility study findings and recommendations report June 2024

Table 43 Banbury Town Centre Retail unit result summary

Date	March 2023	June 2024
Total Properties	475	475
Total on list	75	82

Vacant – Advertised	32	37
Vacant not on market	20	23
Under offer	6	10
Fitting out / Let	4	6
Trading and Available	7	5
Under refurbishment	6	1
Total empty / or available	59	65
Percentage	13%	14%

Source: Vacant Premises Feasibility Study Finding and Recommendations June 2024

There has been a gradual increase in the number of empty units since 2019 with a 10% increase over the last 12 months.

Table 44 Town Centre uses completions within and outside of Banbury town centre (sqm)

Location	E	Total
Within Banbury town centre	0	0
Outside Banbury town centre	0	0
Banbury Total	0	0

During 2023/24, there is no recorded completion or loss of E use class town centre use within Banbury town centre. In addition to that, there is also no completion or loss outside Banbury town centre. There were only B8 and F1 completions in Banbury during 2023/24.

Other Indicators:

- Policy Banbury 11 Meeting the need for Open Space, Sport & Recreation
- Policy Banbury 12 Land for the Relocation of Banbury United FC
- Policy Banbury 13 Burial Site Provision in Banbury
- Policy Banbury 14 Cherwell Country Park

Policy Banbury 11

There is ongoing development that is gradually meeting the open space requirements of Banbury 11. It is hoped that Longford Park Community Park will be transferred over to be managed by Cherwell District Council in the near future.

Policy Banbury 12

A new site for Banbury Utd FC is being secured in association with the following development. (19/01047/OUT Land Northeast of Oxford Road West of Oxford Canal and East of Bankside Banbury)

Policy Banbury 13

On 31st March 2024 there was no update on the provision of a new burial ground in Banbury

Policy Banbury 14

Banbury Country Park (nee Cherwell Country Park) now comprises of:

2.98 ha of Wildmere Wood,
14.37ha of Gateway Meadow

4.64 ha of Hardwick Wood

8.3ha Roman Meadow Lake

4.36ha Railway Arboretum Field

These areas comprise of mixed native tree; scrubland; bramble; rough grassland; established mature trees; a new lake; wetland areas along ditch lines and natural scrapes.

Other Indicators – Policy Kidlington 1 Accommodating High Value Employment Needs

The Cherwell Local Plan recognises that London-Oxford Airport and Langford Lane industrial estate in Kidlington and Begbroke Science Park play an important role in the district’s wider employment context and Policy Kidlington 1 seeks to reinforce and strengthen the emerging cluster of high value industries in this area. There has been a relocation and expansion of Airbus within the parameter of London-Oxford airport consisting of an 68,009 sqm new aircraft hangar building, (22/00679/CLUP) which will bring a positive increase in employment to the site.

4,706 sqm of employment development (23/00915/F) was completed at the Oxford Technology Park in 2023/24. The location of the development falls within Green Belt land in Kidlington beyond the Local Plan review areas. The completed floor space relates to Building 8A and 8B, which are a mixed E(g) (i), and/or (ii), and/or (iii), and/or B2 and/or B8.

Other Indicators – Policy Kidlington 2 Strengthening Kidlington Village Centre

Policy Kidlington 2 is concerned with supporting the village centre and ensuring that the everyday shopping needs of residents are met. Several indicators and targets have been developed in the Monitoring Framework to measure the effectiveness of this Policy: permitted residential development at ground floor level in Kidlington village centre, village centre vacancies, diversity of uses, and completed town centre uses within and outside of Kidlington village centre.

There were no permissions granted for residential development at ground floor level in Kidlington village centre during 2023/24. The monitoring target for this indicator was therefore met in 2023/24.

Table 45: Kidlington Centre/High Street retail unit result summary ²

Date	March 2023	June 2024
Total Properties	62	62
Total on list	5	8
Vacant on the market	5	4

Vacant not on market	0	1
Under offer	0	1
Trading and Available	0	0
Under refurbishment	0	0
Total empty / or available	5	5
Percentage	8%	8%

²Source: Vacant Premises Feasibility Study Finding and Recommendations June 2024

There have not been any significant changes in Kidlington over the past year.

Table 46 Town Centre uses completions within and outside of Kidlington Village Centre

Location	E	Total
Within Kidlington village centre	0	0
Outside Kidlington centre	4706	4706
Kidlington Total	4706sqm	4706sqm

There were no town centre uses completions within Kidlington village centre in 2023/24. Outside Kidlington village centre, 4,706 sqm of office space was created in Oxford Technology Park (23/00915/F). Under that planning permission, there are still four buildings (Building 9A and B, 10, and 11) that are still under construction.

Other Indicators – Policy Villages 1 Village Categorisation and Policy Villages 2 Distributing Growth Across the Rural Areas

The Cherwell Local Plan 2011-2031 (Part 1) directs most of the development to the two main towns in Cherwell with a proportion of the overall growth expected to come forward in the rural areas. Policy Villages 1 is intended to manage small-scale development in the built-up limits of villages while Policy Villages 2 identifies 750 dwellings to be delivered in Category A villages on sites of 10 or more dwellings. It was intended that sites would be allocated in an emerging Local Plan Part 2 but this Plan was not progressed.

Policy Villages 1 provides a categorisation of villages to guide the consideration of small-scale proposals for residential development within the built-up limits of settlements.

Policy Villages 2 of the adopted Local Plan 2011-2031 provides for an additional 750 dwellings at Category A villages (2014-2031) in addition to the rural allowance for small site 'windfalls' and planning permissions as of 31 March 2014. Therefore, new planning permissions given at the Category A villages from 1 April 2014 and completions on those sites will contribute to the requirement of 750 dwellings.

Table 47 shows dwellings that are either completed or under construction on sites with within the rural area. During 2023/24 there were 178 dwellings completed at Category A villages that contribute to the Policy Villages 2 requirement of 750 dwellings. Between 1 April 2014 and 31 March 2024, there have been a total of 985 completions, with a further 66 dwellings under construction but not completed on 31 March 2024, totalling 1051 dwellings.

Table 48 shows there are an additional 294 dwellings with planning permission on sites with planning permission, but construction has not yet started.

Since 1 April 2014 a total of 1,345 dwellings have been identified for meeting the Policy Villages 2 requirement of 750 dwellings, including 985 completions. The requirement to deliver 750 new dwellings at Category A villages set out in Policy Villages 2 has therefore been met. However, rural sites are likely to continue to be an important source of supply in the district.

There is one rural strategic allocation namely the Former RAF Upper Heyford included in the adopted Local Plan 2011-2031. The completion figure for Policy Villages 2 excludes any completions at this strategic allocation.

Table 47 Completions and commitments at "Category A" settlements from 1 April 2014 to 31 March 2024

Site	Location	Dwellings with planning permission	Completions during 14/15	Completions during 15/16	Completions during 16/17	Completions during 17/18	Completions during 18/19	Completions during 19/20	Completions during 20/21	Completions during 21/22	Completions during 22/23	Completions during 23/24	Total Completions	Site Status
OS Parcel 9100 Adjoining and East of Last House Adjoining and North of Berry Hill Road Adderbury	Adderbury	40	0	0	0	0	0	0	0	0	0	6	6	Under construction
East of Deene Close, Aynho Road, Adderbury	Adderbury	60	2	49	9	0	0	0	0	0	0	0	60	Complete

Land North of Milton Road, Adderbury	Adderbury	37	0	0	1	30	5	1	0	0	0	0	37	Complete
Land off Banbury Road, Adderbury	Adderbury	25	0	0	0	6	3	16	0	0	0	0	25	Complete
Ambrosden Court, Merton Road, Ambrosden	Ambrosden	44	0	0	22	22	0	0	0	0	0	0	44	Complete
Church Leys Field, Blackthorn Road, Ambrosden	Ambrosden	85	0	0	0	0	20	41	24	0	0	0	85	Complete
Land North of Merton Road	Ambrosden	84	0	0	0	0	0	0	0	0	0	84	84	Complete
Land North of Station Road, Bletchingdon	Bletchingdon	61	0	0	0	5	19	14	8	12	3	0	61	Complete
Diamond Farm Islip Road Bletchingdon	Bletchingdon	10	0	0	0	0	0	0	0	0	0	10	10	Complete
Cotefield Farm, Bodicote	Bodicote	4	0	0	0	0	4	0	0	0	0	0	4	Complete
Cotefield Farm, Bodicote Phase 2, Bodicote	Bodicote	95	0	0	0	0	0	29	36	30	0	0	95	Complete
The Paddocks, Chesterton	Chesterton	45	0	0	0	2	38	5	0	0	0	0	45	Complete

Hempton Gate Land North of Hempton Road and West of Wimborn Close Deddington	Deddington	14	0	0	0	0	0	0	0	0	0	0	14	14	Complete
Land South of Home Farmhouse Clifton Road Deddington	Deddington	15	0	0	0	0	0	0	0	0	0	15	0	15	Complete
Stone Pits, Hempton Road, Deddington	Deddington	21	0	0	0	0	0	0	0	3	18	0	0	21	Complete
OS Parcel 9507 South Of 26 And Adjoining Fewcott Road Fritwell	Fritwell	28	0	0	0	0	0	0	0	0	0	18	0	18	Under construction
Land North of Hook Norton Primary School and South of Redland Farm, Sibford Road, Hook Norton	Hook Norton	54	0	0	0	0	14	30	10	0	0	0	0	54	Complete
Land South and Adj to Cascade Road Hook Norton	Hook Norton	12	0	0	0	0	0	0	0	0	0	12	0	12	Complete
2-4 High Street, Kidlington	Kidlington	16	0	0	0	0	0	0	0	16	0	0	0	16	Complete
4 The Rookery, Kidlington	Kidlington	20	0	20	0	0	0	0	0	0	0	0	0	20	Complete
British Waterways Site, Langford Lane, Kidlington	Kidlington	10	0	0	0	0	0	0	0	10	0	0	0	10	Complete

Co Op, 26 High Street, Kidlington	Kidlington	54	0	0	0	0	0	8	0	46	0	0	54	Complete
Kidlington Green Social Club 1 Green Road Kidlington	Kidlington	32	0	0	0	0	0	0	0	0	32	0	32	Complete
Kings Two Wheel Centre, 139 Oxford Road, Kidlington	Kidlington	10	0	0	0	0	0	0	10	0	0	0	10	Complete
Southeast of Launton Road And Northeast of Sewage Works, Blackthorn Road, Launton	Launton	66	0	0	0	0	0	0	0	34	11	21	66	Complete
Land North of The Green and adj. Oak Farm Drive, Milcombe	Milcombe	44	0	0	0	0	0	0	0	38	6	0	44	Complete
OS Parcel 4300 North of Shortlands and South of High Rock Hook Norton Road Sibford Ferris	Sibford Ferris	25	0	0	0	0	0	0	0	0	0	3	3	Under construction
Land to the South of South Side Steeple Aston	Steeple Aston	10	0	0	0	0	0	0	0	0	10	0	10	Complete

Land North of Oak View, Weston on the Green	Weston on the Green	20	0	0	0	0	0	0	0	0	14	6	0	20	Complete
The Ley Community, Sandy Lane, Yarnton	Yarnton	10	0	0	0	0	0	0	0	0	0	0	10	10	Complete
TOTAL		1051	2	69	32	65	103	144	88	203	101	178	985		

Table 48 Sites with planning permission that have not commenced (at 31/03/2024)

Site	Location	Dwellings with planning permission
OS Parcel 3489 Adjoining and Southwest of B4011 Allectus Avenue, Ambrosden (22/01976/OUT)	Ambrosden	75
Os Parcel 0006 Adjoining North Side of Ells Lane, Bloxham (23/00065/OUT)	Bloxham	30
Land At Tappers Farm Oxford Road Bodicote (18/00792/OUT)	Bodicote	46
Land North of Railway House Station Road Hook Norton (21/00500/OUT)	Hook Norton	43
OS Parcel 2778 Grange Farm Northwest of Station Cottage Station Road Launton (21/04112/OUT)	Launton	65
Land To the Rear of No.12 And South of Dismantled Railway Heath Close Milcombe (22/02104/F)	Milcombe	35
	TOTAL	294

Other Indicators – Policy Villages 3 Rural Exception Sites

Policy Villages 3 sets out the Council's planning policy regarding rural exception sites. No affordable homes on exception sites were completed during 2023/24, and none are in the process of coming forward at the time of writing (October 2024)

Other Indicators – Policy Villages 4 Meeting the Need for Open Space, Sport & Recreation

Policy Villages 4 seeks to address existing open space, sport and recreation deficiencies in Kidlington and the rural areas. Monitoring targets for Policy Villages 4 are as set out in Policy BSC 11 and BSC 12 and the Infrastructure Delivery Plan and progress of open space, sport and recreation facilities schemes in the rural areas is recorded in the IDP Update. Section 6 of this AMR monitors the implementation of Policy INF 1 and contains a summary of new open space, sport and recreation facilities schemes.

SA/SEA Adoption Statement – Cherwell Local Plan 2011-2031 Part 1 (July 2015)

SA Objectives and Suggested Indicators

The SA/SEA Adoption Statement (July 2015) sets out the monitoring indicators for monitoring the effects of the Cherwell Local Plan 2011-2031 Part 1 on the SA objectives. The majority of the suggested indicators have already been included in the Monitoring Framework of the adopted Local Plan Part 1. However, there were three not included which related to SA Objectives 5 (crime) and 14 (waste).

SA Objective 14 seeks “To reduce waste generation and disposal and achieve the sustainable management of waste.” The latest data published by DEFRA which is presented in Table 45 confirms that in 2022/23 (the most recent year for which data is available), 52.91% of Cherwell’s household waste was sent for reuse, recycling and compost. The difference between 2021/22 and 2022/23 is due to the reduction in garden waste by 5,000 tonnes after a charge was introduced for the garden bins.
<https://www.oxfordshire.gov.uk/cms/content/new-minerals-and-waste-local-plan>.

Table 49 Percentage of household waste sent for reuse, recycling and composting (annual) in Cherwell District during 2013/14 – 2023/24 (Source: Iginform.local.gov.uk)

Period	Percentage
2013/14	53.90
2014/15	54.80
2015/16	55.10
2016/17	56.50
2017/18	55.60
2018/19	54.20
2019/20	55.10
2020/21	55.60
2021/22	55.30
2022/23	52.91
2023/2024	Information not available yet

SA Objective 5 seeks “To reduce crime and disorder and the fear of crime.” The suggested indicator for this objective is by recorded crime levels in Cherwell District and data for

2023/24 is presented in Table 50. During 2023/24 there were a total of 5,802 recorded crimes in the district. The numbers provided for this report have come from a different source to previous years where it was collated and recorded differently. Going forward we will use this source and will be able to provide some comparisons year on year.

Table 50 Crime Rates in Cherwell District during 2023/24 (Source: www.ukcrimestats.com)

	ASB	Burglary	Robbery	Vehicle	Violent	Shop lifting	CD&A	Other Theft	Drugs	Bike Theft	Theft from the person	Weapons	Public Order	Other	Total
Mar-24	57	14	8	21	191	53	55	30	10	4	8	5	42	13	511
Feb-24	34	10	2	35	172	49	53	27	11	3	7	4	32	5	444
Jan-24	53	22	0	24	161	43	26	27	15	3	7	3	32	11	427
Dec-23	32	10	3	25	188	29	28	20	11	1	7	1	37	9	401
Nov-23	34	15	0	17	219	41	42	36	15	2	2	7	36	3	469
Oct-23	48	9	3	11	231	33	34	42	12	2	8	3	42	8	486
Sep-23	61	8	2	14	198	25	29	34	14	1	2	2	39	9	438
Aug-23	35	15	1	18	197	30	50	34	24	3	7	5	33	11	463
Jul-23	72	8	2	34	228	45	42	37	18	4	9	6	24	9	538
Jun-23	88	8	5	10	245	27	51	36	8	5	3	6	51	14	557
May-23	72	18	3	12	226	38	50	27	17	3	2	7	47	10	532
Apr-23	49	19	3	19	220	44	39	42	12	3	10	7	60	9	536
TOTALS	635	156	32	240	2476	457	499	392	167	34	72	56	475	111	5802

5. Monitoring Results – Cherwell Local Plan 2011-2031 (Part 1) Partial Review

For each policy in the Cherwell Local Plan 2011-2031 (Part 1) Partial Review – Oxford’s Unmet Housing Need, there is an indicator and a target which will be used to measure the policy’s effectiveness and to assess whether the objectives are being met. This section sets out the detailed monitoring results using specific indicators from the adopted Local Plan 2011-2031 (Part 1) Partial Review. The detailed Monitoring Framework is included at Appendix 6.

This is the fourth AMR to monitor against the indicators and targets from the adopted Local Plan 2011-2031 (Part 1) Partial Review – Oxford’s Unmet Housing Need.

Housing Completions

To date there has been no housing completions at the Partial Review sites. Residential completions will be reported in future AMRs. However, progress is being made with development briefs completed.

On 31 March 2024, there were no extant planning permissions in place for any of the Partial Review sites. They are detailed in Table . None of these planning applications had been determined by 31 March 2024.

Table 51 Pending planning applications for the Partial Review sites at 31 March 2024

Partial review site allocation	Planning application number (may not be determined at 31/03/2024)	Site address	Date submitted	Number of dwellings
PR6a	23/01233/OUT	Land East of Oxford Road, North Oxford	05/05/23	690
PR7a	22/00747/OUT	Land At Bicester Road Kidlington	11/03/22	370
PR7b	22/01611/OUT	Stratfield Farm 374 Oxford Road Kidlington	30/05/22	118
PR8	23/02098/OUT (1800) 23/03307/OUT (300)	Land East of the A44, Begbroke	04/08/23	2200
PR9	21/03522/OUT	OS Parcel 3673 Adjoining and West Of 161 Rutten Lane Yarnton	14/10/21	540

Outside of the monitoring period, two planning applications have been permitted for the PR7a and PR9 partial review site allocations. The remaining three planning applications were pending determination on 1 October 2024.

Housing, Mix, Tenure and Size

Policy PR2 Housing Mix, Tenure and Size sets out that the strategic developments provided for under Policies PR6 to PR9 will be expected to meet specific requirements to help meet Oxford's housing needs in terms of use, tenure (including affordable housing), dwelling size, key worker provision and self-build or self-finish housing. The Monitoring Framework target is to deliver the requirements of Policy PR2.

Due to there being no housing completions at the Partial Review sites to date, this indicator will be reported in future AMRs.

Transport

- a. Policy PR4a Sustainable Transport states that strategic sites are to provide proportionate financial contributions directly related to the development for:
- Highways improvements to infrastructure and services for public transport;
 - Provision of land to support implementation of schemes in LTP4, A44/A4260 and other transport mitigation assessment; and
 - Improved bus service
 - A44/A4144 corridor

- A4260/A4165
 - Cross corridors: Langford Lane, Frieze Way
- b. PR7a, will proportionally contribute to A4260 Bicester Road and Lyne Road Signalised Junction, Kidlington to Oxford active travel and bus lane improvements, London Oxford Airport Park and Ride, public transport Infrastructure and services
- c. PR9, will contribute to the A44 highway works prior to first Occupation of the 320th dwelling, public transport services and infrastructure contribution prior to the first occupation of any dwelling, as well as travel plan monitoring contribution.
- d. Further progress of transport schemes is recorded in the IDP Update. Section 7 of this AMR monitors the implementation of Policy PR1, Policy PR11 and delivery of the Infrastructure Schedule requirements and contains a summary of completed and new transport infrastructure projects.

Kidlington Centre

- e. Policy PR4b sets out the Council's approach to sustainable transport improvements and associated infrastructure to reduce private motorised through traffic along the A4260 in Kidlington and improve the built and natural environment along this corridor. The Monitoring Framework target is to delivery Policy PR4b requirements and Kidlington Masterplan.
- f. Progress of transport schemes is recorded in the IDP Update. Section 7 of this AMR monitors the implementation of Policy PR1, Policy PR11 and delivery of the Infrastructure Schedule requirements and contains a summary of completed and new transport infrastructure projects.

Green Infrastructure

- g. Policy PR5 sets out that the strategic developments provided for under Policies PR6 to PR9 will be expected to protect and enhance green infrastructure and incorporate green assets and the water environment into the design approach for each site. The Monitoring Framework target is to deliver the policy requirement to secure green infrastructure improvements.
- h. PR7a will deliver an open space scheme, LEMP, play area, sports pitches scheme, as well as combined LEAP LAP and combined LEAP NEAP MUGA SUDS.
- i. PR9, will contribute to deliver playing field site: a new re-profiled playing field on an area of not less than 1.22 ha suitable for laying out a sports pitch and running track on an area of 0.84 ha, together with an informal soft play area. In addition to that, there are two LEAPS of 500 sqm and one NEAP of 1000 sqm.
- j. Progress of green infrastructure schemes is also recorded in the IDP Update. Section 7 of this AMR monitors the implementation of Policy PR1, Policy PR11 and delivery of

the Infrastructure Schedule requirements and contains a summary of completed and new green infrastructure projects.

SA/SEA Adoption Statement – Cherwell Local Plan 2011-2031 (Part 1) Partial Review (September 2020)

SA Objectives and Suggested Indicators

The SEA Directive requires monitoring of the significant environmental effects of the implementation of a plan or programme and this monitoring framework is set out in the Sustainability Appraisal accompanying the Local Plan Partial Review. The SA lists several 'significant effects indicators. Most of the suggested indicators have already been included in the Monitoring Framework of the adopted Local Plan Part 1 and the Partial Review.

6. Monitoring progress of infrastructure provision

- k. The Infrastructure Delivery Plan (IDP) contains the infrastructure required to support the adopted Cherwell Local Plan 2011-2031 Part 1 (July 2015) and the Cherwell Local Plan 2011-2031 (Part 1) Partial Review – Oxford’s Unmet Housing Need.
- l. The IDP is a live document adjusted over time to reflect changes in circumstances and strategies alongside the annual monitoring of Local Plan infrastructure Policy INF1 and Policy PR11.
- m. This AMR update includes summary tables of infrastructure progress. The IDP Update has been produced for the emerging Local Plan 2042 (November 2024) Infrastructure updates relevant to the current adopted local plan can be viewed in appendix 3.

7. Future Monitoring

- n. The Local Plan 2011-2031 Part 1 was adopted in July 2015 which means that this is the sixth AMR to cover the full monitoring year. There are still several indicators from the Monitoring Framework within the Plan that cannot be monitored but which will be explored in future AMRs.
- o. The Cherwell Local Plan 2011-2031 Part 1 Partial Review – Oxford’s Unmet Housing Need was adopted in September 2020. This is the second AMR to monitor against the indicators and targets from the Monitoring Framework within the Plan.
- p. Monitoring is important to ensure the successful delivery and implementation of the Cherwell Local Plan 2011-2031 and in preparing future evidence and policy documents. Monitoring highlights good and poor performance, where action might be necessary and ultimately where policies might need to be reviewed.
- q. The Local Plan Monitoring Framework is closely linked to the monitoring framework developed for the Local Plan Sustainability Appraisal, which sets out the monitoring indicators for monitoring the effects of the Cherwell Local Plan 2011-2031 Part 1 on the SA objectives.